

Hearing Schedule with response

For: Annual Plan 2010/11

Sub ID	Submitter	Date	Time	Topic	Issue
35	Pardoe, Priscilla Anne	05/05/2010	09:00:00		

Land Transport & Parking Road Safety

Requests that parking and signage regarding pedestrians be progressed in the annual plan. A meeting was held in August 2008 with Cr Sheldrake and Council employees whereby a plan was drawn up for Ballance Village. This plan needs to be reviewed and updated. The businesses of Ballance Village would welcome the opportunity to work with council towards making it easier and safer to cross the road, and investigate angle parking into the wide grass verges. Regular sweeping of curbs would be appreciated.

Officer Response: Unfortunately roading planning resources are not available for another 12-18 months. Bridge asset management plans, inner harbour development, GDC Infrastructure Plan, and traffic analysis between Customhouse Street and Wainui Road in conjunction with the New Zealand Transport Agency have a higher priority. There are also several outstanding issues from the Ten Year Plan that also still require resolution and it is unlikely that any progress will be made on this issue until further roading resources become available in 2012/2013., , Officer Recommendation: That the submission be referred to the Operations Committee for future deliberation and prioritisation.

36	Revington, Ross	05/05/2010	09:15:00		
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Land Transport & Parking Cycle & Walkways

Supports continuing walkway to Botanical Gardens and constructing cycleway to Wainui.

Officer Response: Walking and cycling projects are dependent on receiving subsidy from the NZTA. The Gisborne projects were not successful when the 2009-2012 national land transport programme was announced. However Council will reapply during the next round of funding in the 2012-2015 regional land transport programme and/or next round of walking and cycling model communities funding. Officer Recommendation: That there be no change to the draft Annual Plan.

Environmental Health Environmental Health

What is the plan to ensure our rivers and beaches are kept clean?

Officer Response: Regular monitoring of the water quality is undertaken. Also monitoring of resource consents are undertaken to ensure there are no illegal discharges into rivers and the sea. Officer Recommendation: That there be no change to the draft Annual Plan.

Economic Development Economic Development General

What plan does the council have to work more closely with ECT?

Officer Response: The Council continues to work closely with ECT and has presented a number of initiatives/projects to the board for their consideration within their investment objectives guidelines. Foremost of these is the Navigational Traditions project which has received some initial encouraging support from some of the board. Final concept design and Quantity Survey are now required to enable further consideration to be given. Officer Recommendation: That there be no change to the draft Annual Plan.

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Land Transport & Parking

Road Safety

Why is it so hard to get speed bumps on Gisborne roads?

Officer Response: A copy of the Gisborne District Council Traffic Calming Measures Policy will be sent to the submitter. *Officer Recommendation:* That there be no change to the draft Annual Plan.

58	Eastland Port Limited	05/05/2010	09:30:00
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Environmental Planning

District Policy

In order for the Matawhero Rural B Industrial Zone to operate as a true industrial zone, the prohibition of heavy vehicles moving in this zone from 9pm to 6am must be removed from the district as a matter of urgency. A council initiated plan change is the most cost effective and timely way of achieving this.

Officer Response: The submitter's concerns are acknowledged. This matter will be referred to the Environment and Policy Committee to decide whether to initiate a review of the provisions. No changes are needed to the Annual Plan. *Officer Recommendation:* That there be no change to the draft Annual Plan. That the item be referred to the next Environment and Policy committee for further consideration.

Flood Control

Land Drainage

The Matawhero industrial zone drains through land owned by Awapuni Moana Charitable Trust. This land is prone to flooding and any consent for development in the area will require a discharge consent. The trust have indicated they will oppose any new consent for development until existing drainage issues are remedied. Estimates put the cost of improving stormwater at \$265k which is relatively insignificant when compared to what council has already invested in terms of land and infrastructure. This small investment would remove an important obstacle to the development of the zone.

Officer Response: A report is to be prepared to Council recommending that stormwater and drainage infrastructure be established in the Aerodrome Road area to support development in the area and that it be funded through development contributions. Council has already agreed in principle for water, wastewater and roading infrastructure to be considered in amendments to the Ten Year Plan in 2011/2012. *Officer Recommendation:* That there be no change to the draft Annual Plan. That a report be prepared for the Operations Committee seeking development contributions to fund the establishment of stormwater and drainage infrastructure in the Aerodrome Road area to support development.

55	Eastland Wood Council	05/05/2010	09:45:00
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Environmental Planning

District Policy

Request a change to clause 19.14.11 (Traffic) of the district plan. This clause prohibits heavy vehicle movement outside the hours 0600 to 2100, which places severe limitations on the operations of various businesses in the Matawhero/ McDonalds rd area. Some of these limitations are: 1. Hikurangi farms will be operating 24 hours and they will not be able to maintain steady supply of logs. 2. Juken NZ operates their Matawhero mill, and their operations are restricted. The area is now an industrial park and it is now inappropriate that transport to and from such major industries be restricted to less than 24 hours a day. 3. GDC needs to recognise that spreading the flow of trucking over 24 hours will significantly reduce the heavy traffic concentrations during the day. 4. The Eastern Port

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storage yard at Matawhero should be able to operate freely otherwise there will be expensive logistic and planning issues during ship loading. 5. The Matawhero area is designated Rural Industrial so to have restrictions is a disincentive to investment in new industrial capacity. The wood industry would be happy to install rigorous discipline around "quiet driving rules" so as to minimise the impact of night time heavy transport.

Officer Response: The submitter's concerns are acknowledged. This matter will be referred to the Environment and Policy Committee to decide whether to initiate a review of the provisions. No changes are needed to the Annual Plan. Officer Recommendation: That there be no change to the draft Annual Plan. That the item be referred to the Environment and Policy Committee for further consideration.

39	Kururangi, Kerry Christine	05/05/2010	10:00:00		
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Community Development

Community Development General

Wishes for council assistance in preparing a township plan for Wharekahika and Potaka, to assist in the planning and implementation of the towns progress and growth. There is support from both communities for a township plan.

Officer Response: Scheduled township plans for the 2009/10 year are currently underway. There has been a township plan developed in Te Araroa, however, this plan does not cover the Hicks Bay area. Given the unique township challenges and issues it is considered appropriate for a plan to be developed for Wharekahika and Potaka in the 2010/11 year. However, any decision to proceed with such a plan would require an increase to the Annual Plan budget. Officer recommendation: That the Council include a Township plan for Wharekahika and Potaka (Hicks Bay) in the 2010/11 year and increase the Annual Plan budget by an additional \$4000.

50	Matthew Randall	05/05/2010	10:30:00		
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Arts & Culture

Art in Public Places

Wishes to speak at hearing about public art.

Officer Response: Council looks forward to your contribution to the annual plan process and encourages your participation in the process to develop an Arts and Culture Strategy for Council. Officer Recommendation: That there be no change to the draft Annual Plan.

69	Water Safety New Zealand	05/05/2010	10:45:00		
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Community Development

Youth

Seeks the support of GDC as a key stakeholder in the "Swim for Life" initiative. This initiative has two major components: 1. The regional coordination of swim and survive in schools, via partnerships with Regional Sports Trusts and other agencies in the Gisborne Region that promote the delivery of learn to swim and survive programmes, such as Gisborne District Council. 2. A communications campaign that increases awareness of the importance of learning to swim and survive for primary school aged children. By supporting and adopting the Swim For Life initiative in the Gisborne Region the Gisborne District Council will be seen to provide the community with important life skills that will enable families to enjoy the water safely. This strategy will result in a commensurate reduction in the number of drownings in the Gisborne District. We are seeking financial and/or in kind support for the Swim for Life initiative in the Gisborne District that allows the programme to take full effect.

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Officer Response: This initiative has been rolled out in various parts of the country. Locally, it has strong support from stakeholders in the community. Council's involvement in Water Safety has primarily been through its community facility, Rockforte Olympic Pool. This programme proposes to work with children that can not swim to have access to swimming lessons in order to reduce the number of drownings in the region. Apart from the investment in the Olympic Pool, Council has not been actively involved in collaborative water safety programmes of this type. However, current budget constraints limit Council's financial investment significantly. Council could support the programme through in-kind support through the provision of staff time and access to the Rockforte Olympic Pool for the delivery of its programme. Officer recommendation: That the Council provides either in-kind support to the Water Safety New Zealand's Swim for Life initiative, and that the type and level of support to be provided be considered at the June Operations Committee, or, financial support of \$2500 to Water Safety New Zealand's Swim for Life initiative in the 2010/11 year. That the 2010/11 draft Annual Plan be amended to reflect the options chosen.

56	Mckenzie, Kay Elaine	05/05/2010	11:00:00		
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Flood Control

Land Drainage

Please proceed with the agreed replacement/upgrade of the culvert at Mangatuna Road, Tolaga Bay as per meeting held on 15 February. The submission contains a petition with 66 signatures in support of an upgrade to a much larger culvert appropriate to manage the stormwater approximately 28 metres from the state highway. The community who use the Hinemaura Marae are concerned with the stormwater flooding the access to the state highway during heavy rain. It is continually overflowing the culvert with stormwater. Photos of the flooding from 2005 are also included.

Officer Response: Investigations on site and along the drain in the State Highway reserve that services the stormwater from the hills showed that the existing culvert crossings actually have two 750mm diameter pipes to take the volume of water flowing from the hills. At the culvert in question there is at present only one 900mm diameter culvert, thus causing the flooding. Adding a second 900mm diameter culvert next to the existing would at least improve the service level but would not reduce the need for evacuation in major flood events. The cost estimated is \$20,000. Officer Recommendation: That there be no change to the draft Annual Plan but, that the culvert capacity be upgraded within the existing budget.

23	Purcell, Geoffrey Edward John	05/05/2010	11:15:00		
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Support Services

Finance & Treasury

Doesn't like the fact that Council starts projects without funding and has concerns over the way Council budgets.

Officer Response: PROJECTS : Projects are all initiated as part of community needs and aspirations, and fall into two main categories; Operational and Capital. The Local Government Act, as well as Generally Accepted Accounting Practices (GAAP) constrains the ways in which these projects may be funded. Options are: 1) Rates Funding - The rates are set at the very beginning of the year, by Resolution of Council. This funding is always available when the project is undertaken; 2) Loan Funding - Council's borrowings are minutely scheduled every year, and interest rate swaps are in place sometimes several years ahead, to ensure the best rates are available. 3) Reserve Accounts - This applies mainly to Capital Renewal projects. Depreciation is collected in accordance with Local Government Act provisions, and used to renew the assets which are being depreciated. The largest group of projects come under this category. 4) Grant Funding - Some projects can be identified as community projects which should not become a burden on the general ratepayer and, after consultation it is deemed fitting, that all or part of the funding should come from fundraising, grants or subsidies. There have been some instances in the last year when projects

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					<i>have been started before grants have been obtained, but we have now put more stringent control process in place to prevent this from happening in future. 5) Capital Development Reserve - funded mainly from asset sales. BUDGETS: Council's Operating Estimates are prepared each year based on the best data available, in October/November of the previous year. Council-wide budgets are then consolidated, and adjustments are made to the original estimates based on affordability or priority considerations. Budgets are prepared partly on zero based criteria, and partly from historical data. The Long Term Council Community Plan (LTCCP) (which council now calls The Ten Year Plan) is a requirement of the Local Government Act 2002, and is required to have detailed estimates for the first three years, followed by indicative figures for the subsequent seven years. It is generally accepted practice that the subsequent years are based on the best economic indices available, and Local Authorities all share in funding the cost of BERL producing these indices for the sector. Officer Recommendation: That there be no change to the draft Annual Plan.</i>

45	Transition Tairawhiti	05/05/2010	11:30:00	Environmental Planning	Natural Resources Policy
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Transition Tairawhiti feel that the council needs to acknowledge and take action on the rapidly approaching energy/peak oil crisis. Our community needs to prepare for the reduction of fossil fuels and to make the transition to more sustainable sources of energy. Would like to see a review of the energy management section of the Regional Operative Policy Ch 5.2.4 Reasons for Objectives, Policies and Methods. Rather than waiting for central government action on this issue we feel GDC should facilitate community planning around a more sustainable future for Tairawhiti immediately. We request that the GDC staff support the establishment of a sustainable energy advisory group, working with Transition Tairawhiti and other interested stakeholders (residents, businesses, community organisations and central government agencies) over the next 12 months to start identifying opportunities to reduce our reliance on fossil fuels in preparation for a rapid increase in oil prices over the next 10-20 years. We estimate this is likely to take less than one hour per week for one staff member.

Officer Response: Council has a number of resource management plans that cover a wide range of issues including biodiversity, discharges to air and energy issues. These documents are reviewed regularly (10 years from the date they take effect) to ensure they are up-to-date. The Urban Development Strategy in particular includes policies that reflect concern over peak oil. Council is keen to work with stakeholders to ensure that consultation over its policies is meaningful and that there are appropriate opportunities for all members of the public to contribute when the plans come up for review. It is also worth noting that the Council has been proactive in the area of energy efficiency and renewable energy promotion for a number of years. When the oil crisis became a matter of international significance in early 2000 and Peak Oil a major discussion point, the Tairawhiti Development Partnership (TDP) initiated an energy review. A regional energy assessment was completed in 2005 which addressed a number of issues around both renewable energy alternatives and energy sustainability. This resulted in the development of a regional energy strategy with a district strategy following. The end result being the establishment of the energy group from which a number of initiatives evolved, e.g. the Warmer Homes programme which saw the 1000th retrofit completed in February 2010; the October Energy Fest held in 2006 which saw all the various alternative and renewable energy options being extensively promoted within the community. GDC has also continued to work alongside the local manufacturers of biodiesel within the community and have a number of initiatives that are in the developmental stage. A major assessment of the potential for wind energy within the region was undertaken as a result of the focus on renewable energy. In addition, a significant number of micro hydro plants have been installed within the district. These and many other initiatives to reduce our consumption of traditional energy sources have been actioned and continue to be promoted. The energy group also focused on the promotion of energy audits in the community with a number of the major energy users having had these conducted. The Council has conducted energy audits on all of its operations, with all audit recommendations being actioned.

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<i>The Economic Development Unit (EDU) have, and will continue to, address regional energy issues. Officers from Natural Resources Policy and other areas of Council such as EDU, will be pleased to work with Transition Tairawhiti on energy issues as part of Council's normal community consultation activities. Officer Recommendation: That there be no change to the draft Annual Plan. That the Economic Development Team Leader attend the next Transition Tairawhiti meeting to discuss energy issues and report back any matters arising to the Community Development Committee.</i>					
48	Gisborne Stewart Centre Trust	05/05/2010	11:45:00	Community Development	Community Development General
<p>The Gisborne Stewart Centre Trust are a charitable trust that seek to assist people with disabilities and their families by improving their quality of life and increasing their independence thereby easing the burden of cost to the community. Request grant assistance from the council for a short time to help with costs around administration. NB See submission in full.</p> <p><i>Officer Response: Councils Community Development Unit continues to develop the capacity and capability of the Community and Voluntary Sector. The unit can provide funding advice on how to access philanthropic monies however our capacity to allocate a grant of this kind is limited due to budget constraints. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
49	Worthington, John Lawrence	05/05/2010	01:00:00	Land Transport & Parking	Road Safety
<p>This submission is made on behalf of concerned residents of Hospital Hill. Hillview Tce and Dianna Ave border on the council reservoir which is a magnet for unruly, noisy and dangerous behaviour by visitors in the early hours of the morning, thus creating safety concerns for residents. Vehicles park in lay-by off Hillview and occupants smash bottles, create nuisance and road safety hazards. Recommendations by residents include: 1. Chain and lock lay-by after 7pm 2. Gated entrance 3. Jim Osler's land development to be fenced by him 4. Police patrols more often 5. Road safety signs 6. Security cameras/security lighting 7. Speed humps 8. Traffic calming devices 9. Trespass signage on reservoir walls.</p> <p><i>Officer Response: Council has addressed road safety issues along Hospital Hill as a result of various requests for services (RFS) to Council over the past two years. Many of these issues could be resolved by the creation of a community watch programme. A couple of suggestions are: 1. Chain and lock lay-by after 7pm - The lay-by was created by the developer and the residents were aware of this when they brought the properties. However Council has started locking access to reserves and parks where we have had similar issues. Suggest that the residents establish a Community Watch programme, if this is not successful in deterring behaviour then maybe Council could revisit this particular item. At this stage it is proposed to leave the lay-by unchained. 2. Gated entrance - Not recommended as public roads are for public use, this will establish a precedent for other streets to ask for gates and then there are issues in regards to access for emergency vehicles. From a legal perspective locked gates are not allowed to be installed on public roads. 3. Jim Osler's land development to be fenced by him - Unsure of comments and relevance to Annual Plan Land Transport and Parking Activity. 4. Police patrols more often - Gisborne District Council is unable to request this, it is recommended that the residents contact the NZ Police with the objective of establishing a "Community Watch" programme. 5. Road safety signs - Council has placed additional road-marking and raised pavement markings on areas of concern, no further signage is warranted. 6. Security cameras / security lighting - Roading is unlikely to recommend this as lighting levels are sufficient for land transport purposes. It is recommended that the residents contact</i></p>					

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the NZ Police with the objective of establishing a "Community Watch" programme. 7. Speed humps - After a quick review of the Traffic Calming Measures Policy, it is unlikely that this area will reach the approval criteria for speed humps. 8. Traffic calming devices - The street does have a variety of traffic calming measures on Hospital Hill, the roundabout and different surfacing techniques (pavers). Further devices are not warranted. 9. Trespass signage on reservoir walls - This can be arranged and paid for from the 2010/11 water supply Operations and Maintenance budget. Officer Recommendations: That there be no change to the draft Annual Plan.

38	Easton, Lois Margaret	05/05/2010	01:15:00		
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Stormwater

Stormwater

Supports proposals to upgrade stormwater in Clifford St - however wants low impact designs to be used. Swales and stormwater retention areas more appropriate than curb and channel and pipe systems.

Officer Response: Low Impact Design has been promoted and used more when designing capital and development works over the last couple of years. This is now one of the first considerations when designing or assessing any new projects or developments. Officer Recommendation: That there be no change to the draft Annual Plan.

Reserves & Open Spaces

Parks & Reserves

Would like council to introduce a community street tree planting programme in the less leafy areas of the city as undertaken in Waitakere. The community would submit proposals for trees, the council would provide them, and the trees would be planted by the community with council assistance.

Officer Response: This is a worthwhile suggestion and something that is currently being planned. A lot of effort to date has been spent on getting existing trees under control. Any new planting requires investigation and approval to determine suitable spaces for trees to avoid current problems with overhead and underground services. In some instances it may not be possible to plant street trees. Officer Recommendation: That there be no change to the draft Annual Plan.

Building Services

Building Services

Wants council to follow the scheme undertaken by Nelson CC, which provides a simple, low cost approach for the processing of solar hot water system building consents. Solar water is sensible in Gisborne due to amount of sun.

Officer Response: The Council funding Policy states that building consents are 100% user pays. Therefore while this is a laudable proposal the Building Section cannot process building consents for any given type of activity without a change in Council Policy. The Nelson initiative went further than just free building consents, it also offered a loan to purchase and install the system that was recovered from a targeted rate. To approve the issue of no cost building consents for the installation of solar water heaters would promote the subsidising of alternative energy work by people who can afford it by the general ratepayer. For such a scheme to be equitable it would require a change in Council funding and rating policies. This should be considered by the Environment and Policy Committee and a recommendation made to the full council. A more in depth proposal would be required which would then need a comprehensive officer(s) response. Officer Recommendation: That there be no change to the draft Annual Plan but a report be prepared for the Environment and Policy committee so an informed decision can be made.

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63	Federated Farmers	05/05/2010	01:30:00		

Rates

Rates

Recommends that Council includes a wider range of benchmark rates in the summary information provided to ratepayers. Recommends that Council continues its wide use of differentials, targeted rates and alternative funding sources. Recommends that Council continue to use targeted rates for services where there is a high level of direct identifiable benefit. Recommends that Council continue to increase the use of the UAGC until it reaches its maximum cap. In terms of roads, Federated Farmers supports the use of targeted rates which go a long way toward alleviating inequity in the rating system and ensure that the cost of Council activities is transparent to the ratepayer. Federated Farmers appreciate the consideration given to pastoral farming in the policy outlined on page 96 of the Funding Impact Statement.

Officer Response: The number of benchmark rates examples published in the draft Annual Plan is always a matter of contention between the additional print space they take up versus the added benefit that would be obtained. When we were considering changing part of our rates to capital value based, we did go to the public with several dozen examples. Currently we are publishing what we can fit on one chart. These are the same properties every year, and provide a reasonably wide view of the diverse properties we have to administer in this district. Perhaps a solution might be to publish an optional "rates supplement" of an additional dozen or so rating examples to those who request the additional information. Officer Recommendation: That there be no change to the 2010/11 draft Annual Plan. That in future years a "Rates Supplement" to the Annual Plan be made available to those who request additional rating examples.

Economic Development

Tourism

Federated Farmers recognises and appreciates the change to the funding stream relating to tourism and economic development with its targeted focus and reduced reliance on the UAGC.

Officer Response: The Council notes Federated Farmers acceptance of the change to the funding of tourism and economic development and the reduced reliance on the UAGC. Officer Recommendation: That there be no change to the draft Annual Plan.

Support Services

Finance & Treasury

Federated Farmers generally supports the principle of development contributions, as a good policy promotes intergenerational equity and ensures appropriate costs of infrastructure are paid by the exacerbator. Federated Farmers appreciates the price break given to working dogs. Federated Farmers wants meaningful progress in the funding of local government and it is keen to work with local government in putting the case for reform. The Federation has proposed the following changes to reform local government funding to substantially reduce the reliance on property value rates: 1. Councils to make greater use of user charges for private goods. 2. Councils to make greater use of Uniform Annual General Charges (UAGC), and Government to abolish the 30% cap and consider whether councils should be able to charge a residents tax. 3. Councils to make greater use of targeted rates, and Government to provide more guidance on their use. 4. Government to increase the financial assistance rate for the funding of local roads. 5. Government to abolish rating exemptions on Crown land. 6. Government to provide greater guidance on appropriate roles and responsibilities for local government and provide funding to councils where it is imposing new or additional roles and responsibilities. 7. Government to provide a general revenue share (e.g., 1% of GST) and councils to reduce their general rates accordingly. 8. Government to streamline requirements for planning and decision-making. 9. Councils to report information consistently for performance

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					<p>benchmarking. 10. Councils to provide ratepayers with itemised rates assessments where the cost of every significant activity is detailed on the rates bill. Congratulations to those councils that already do this. 11. Government to establish a rates review office. These eleven ideas would in our view improve local government by providing it with more sustainable income sources from a broader base. These reforms would increase the visibility of the cost of local government widening the interest in what councils do and thereby enhancing local governance. Federated Farmers recommends that the Council advocates to central government for meaningful reform of local government funding.</p> <p><i>Officer Response: Council appreciates the very positive and constructive comments made by Federated Farmers. 1) GDC's rating principles do promote the use of user charges wherever they can be identified, except in two main areas. These are the swimming pool and the library. If Council were to charge the real cost of providing these services to those activities, the price would be so high that only the wealthy would be able to afford them. Because Council has social responsibilities as well as its economic ones, such a solution is unacceptable. 2) GDC does make maximum use of the UAGC. However, in increasing the UAGC beyond the 30% cap there is a risk of introducing distortions in the socio-economic make up of the district. Already, fixed charges through UAGCs and targeted rates make up 75% of the average city residential rates and goes against the historic intention of property taxes being a surrogate for a wealth tax. 3) GDC does make extensive use of targeted rates. In fact, even the components of the general rates are really targeted rates that apply to all. 4) We agree that additional financial assistance for roads would be helpful. 5) The abolition of rate exemptions for Crown Land are a severe distortion in our rating system, as are the exemptions for Maori land. If Government would contribute even a modest amount of the rates lost through these two factors, Gisborne district rates could be reduced dramatically. 6) Agreed, Government should provide funding for Government imposed costs. 7) A contribution from GST towards Council costs is only one mechanism that Government could use to fund topics 5) and 6). 8) Government is looking at streamlining decision making. 9) Attempts among Councils to benchmark consistently has met with difficulty, due to the vastly different ways Councils go about their activities. 10) GDC does provide an itemised account. 11) It is difficult to see what would be the mandate of a rates review office. Officer Recommendation: That there be no change to the draft Annual Plan. That Council supports Federated farmers in their representations to Government.</i></p>
51	Mcculloch, Roderick George	05/05/2010	01:45:00	Inner Harbour Development	Inner Harbour Development Project
					<p>Believes the inner harbour design is overly concerned with pedestrians, cyclists and coffee drinkers and not enough with the safe anchorage, servicing and access of boats. Where is the provision of parking space for cars with trailers and service vehicles? If the fishing platform on the dividing wall is designed for fishing into the harbour it is totally impractical and will create hazards to boat owners. Removing the traffic island approach to the harbour, resulting in all traffic coming through the one access will be dangerous with cars and trailers from town lining up in the middle of the road waiting for a right hand turn.</p> <p><i>Officer Response: A key consideration in this project is the protection and enhancement of existing commercial and recreational port related activities. Improving the amenity of the area will not compromise the provision of access and servicing for boat users. Parking and traffic are valid and important matters that will require careful consideration when refining the concept plans further. This process will be undertaken in consultation with the Steering Group established to guide and inform the designs. The Steering Group is made up from Port tenants and user groups of the inner harbour area. External stakeholders like the New Zealand Transport Agency will also be consulted on traffic matters, particularly about the State Highway intersection. A review of the Port Management provisions of the District Plan is currently underway to ensure that the environmental effects from parking and other issues can be managed, mitigated or</i></p>

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<i>remedied to an acceptable level. Officer Recommendation: That there will be no change to the draft Annual Plan.</i>					
32	Gill, Brendon	05/05/2010	02:00:00	Community Development	Community Development General
<p>Positive ageing trust commend GDC for their support of elderly. We would like to speak on planning needs to ensure accessibility so that the elderly remain an integral part of the community in terms of: footpaths, roading, crossings, lighting, safety, housing and transport.</p> <p><i>Officer Response: Councils Community Development Unit continue to develop the capacity and ability of the community and voluntary sector. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
54	Sheridan, Todd Raymond	05/05/2010	02:15:00	Arts & Culture	Art in Public Places
<p>Supports arts and culture strategy. With all planned works (including library extensions and war memorial upgrade) there is no indication of plans to work with local artists. This is an oversight that must be remedied. Gisborne has an ad hoc approach to public art and does not want to be known as the "plonk art city". How do practising artists gain recognition of their works when decisions are made without any artists input? Suggests that town planning and arts and culture planning are integrated into existing capital works budget. This would reduce the cause for the exclusion of creative visual arts planning into public works. Any shortfalls could be met with outside or private funding. Also recommends that council staff who make decisions on art works, take professional training to become artistically literate.</p> <p><i>Officer Response: The development of the Arts and Culture strategy will aim to address these issues. An arts in public places policy is currently being reviewed to include an arts and site selection criteria that can be used to assess any proposed artworks or sites including Footrot Flats and Navigational Project. Policy should also consider how Council will incorporate art into other areas of Council activity and how it will engage with the arts sector to achieve this. Council will seek input from key stakeholders, including artists, for this policy. Officer Recommendation: That the item be referred to the next Community Development committee for further consideration.</i></p>					
<p>Arts & Culture</p> <p>Footrot Flats Sculptures Oppose</p> <p>Footrot Flats project is farcical. Gisborne is unique for "first to see the sun" and its cultural balance. This is more worthy of promotion than "dog". What about Paoas Kuri?</p> <p><i>Officer Response: , GDC is in the process of writing an Arts and Culture Strategy that will seek input from the creative sector to develop themes and ideas for future consideration of art works in public places. These ideas may influence current projects such as the Navigation Project or future initiatives between GDC and Iwi and/or the community. , Officer Recommendation: , That there be no change to the draft Annual Plan.</i></p>					
				Economic Development	Navigational Traditions

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This is a wonderful opportunity to promote Gisborne's cultural duality of sea-faring captains. What is the makeup of the steering committee, and who will design this project? How do artists contribute towards the project and/or has any thought been given to this question?

Officer Response: The make up of the Steering Committee is by organisational group and these are as follows: Museum; GDC; WDC; Eastland Infrastructure; Eastland Port; ECT; Kahungunu ki te Wairoa; TROTAK; TRONP; Ngati Oneone; Historic Places Trust; DoC; Tourism Eastland; RTOs MRTO; plus Historians as required. The project involves a number of light infrastructure works, these, and associated signage, will undergo final design once each has passed through the feasibility stage of the project. This stage will look at generally engineering and QS with decisions then to be made on infrastructure feasibility and funding. Once funding has been confirmed, design options will then be considered. The final option around how the final designs will be developed has yet to be decided by the Steering Group. It has however been indicated by the group that local artist should be involved. Officer Recommendation: That there be no change to the draft Annual Plan.

64	Abramowitz, Steven David	05/05/2010	02:45:00		
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Rates

Rates

The three businesses on the port side of the Customhouse Street roundabout, namely the Senator Motel, USSCo and Cafe Ruba, wish to be exempt from paying Heart of Gisborne (HoG) rates as they feel they get no benefit whatsoever from their additional rates payment. They have brought this matter to HoG and the Council previously but nothing has been done to address their joint complaint. They contend that despite complaining to HoG they have never had any effort made by HoG to include their part of town in any activities, nor is their area considered in HoG newsletters. They contend that the focus of HoG is on Gladstone Road and therefore if they are not considered as a part of the CBD they should not pay added rates. Any business promotions that may be of benefit to them, such as "shop and win", they are required to pay over and above their rates, so where is the benefit of being a member? When the three businesses asked HoG what percentage business increase has occurred due to HoG promotions they have not been given adequate responses. They contend that the CBD patrol has only been to their area once, and that most of their problems occur in the evening when the patrol is not operating. They do not have faith in HoG and have no desire to be part of the organisation. They wish to be removed from HoG and no longer be liable for any of their fees. After having taken legal advice they believe they have a strong case for a refund. Accordingly they have enclosed an invoice for the sum of \$3216.40, the amount they have paid HoG in fees. (See submission in full.) They also maintain that HoG has not delivered on some of its promises to do work that may be of benefit to their area, e.g. ensuring council undertakes to adequately signpost the walkable connections between the Inner Harbour and the CBD, ensure the improved pedestrian flow around their part of the CBD opening it up to customers and delivering equitable levels of service to all their members.

Officer Response: This is a serious problem and Council has had discussions with Heart of Gisborne about possible solutions, which Heart of Gisborne are addressing at the moment. On another level, it is not much different from the dozens of people every year who say "I don't use the Library, so you can take the Library amount off my Rates Invoice". The answer to the latter argument is that Rates are a tax - everyone contributes, and it is only by everyone contributing that the activity becomes "affordable". Secondly, the service is available to everyone (or in this case, everyone in the targeted rating area) so they have a certain obligation to actively participate and make it work for them. The two things that must be present to make a rate legal are 1) The correct process in

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making the rate must have been followed, and 2) the rate must be reasonable. There is a lot of case law concerning reasonableness, and in lay language it basically comes down to the notion that a decision would be unreasonable if a group of reasonable people would not have made such a decision. A recent rating example of an unreasonable decision occurred when a Council changed to capital value rating, and a very high capital value power station in the district ended up being billed a very large proportion of the total district rate. This decision was deemed to be unreasonable, because the amount being rated from the power station did not bear any normal relationship to the services being enjoyed by the power station. The same argument, but to a lesser degree, can be applied to the Library non-user, and the Heart of Gisborne rate. What would a group of "reasonable people" expect? Heart of Gisborne has been asked to come up with a proposal to address this problem. Their fundamental objective is to promote the Central Business District to stimulate vibrancy and activity in the area. Possible solutions are 1) To introduce a two tiered levy, a higher one for the main street - which because of the retail nature of its businesses, does potentially derive a greater benefit from Heart of Gisborne promotions - and the other, is a lower levy to the surrounding areas of the CBD. 2) To direct at least some of its activities into promoting the surrounding CBD businesses. This would include other businesses, such as legal offices, accounting offices, real estate firms and the like, which do not benefit in the same immediate way that retail businesses do. (The sobering question is that if there is no benefit to such businesses in CBD promotions, why is it that they locate themselves in the CBD in the first place?) The Heart of Gisborne rate was properly made. It was consulted with the "interested parties" in the CBD at its early inception stage, it was then consulted with the general public as part of the Annual Plan process, it was included in Council's Revenue and Finance Policy which is published in the LTCCP, and it was properly included in the Rate Setting Resolution. Heart of Gisborne has been told that any proposed changes to the rate have to be made in conjunction with a Policy change at the time of the next LTCCP - which will be drafted next year. The organisation and Council are working on that timetable towards a revision of the rate. Officer Recommendation: That there be no change to the draft Annual Plan. That in preparing the draft 2012/22 Ten Year Plan next year, a complete revision of the Heart of Gisborne rate, and associated policies, be included. That the rate contribution of the three businesses not be refunded, as it has not been shown that the intention of the rate (in promoting the CBD) has not been achieved.

59	Wainui/Okitu Residents and Ratepayers Association Inc	05/05/2010	03:00:00		
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Governance

Democratic Process

Requests that Council establish a working relationship with the association as a major stakeholder and an avenue for communicating effectively with residents of the Wainui/Okitu about any affairs affecting the residents or their environment. This would mean that Council informs the association at the earliest possibility of any draft planning ideas that may affect the community. This could be done by mailing or emailing information to the association. Also requests that Council work proactively with the association to develop a vision and long term plan for the area similar to the existing township plans. Recommends that Council seek redress from the company hired to distribute the plan summaries as residents from Lloyd George Road, Murphy Road, Wairere Road, Lysnar Street, Douglas Street, Sirrah Street and Moana Road did not receive the summary and consequently, were not aware of the Annual Plan meeting.

Officer Response: The submission details the history of Wainui/Okitu Residents and Ratepayers Association. The Chief Executive has already alerted staff to the formation of the association and their interests in the affairs of Council, especially those relating to their objects. The association has a special interest in planning and environmental matters. The Annual Plan summary was not delivered to many Wainui/Okitu addresses. This matter will be taken up with Reach Media and

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					<p><i>redress sought. Officer Recommendation: That there be no change to the draft Annual Plan. Requests the Chief Executive to ensure that the Wainui/Okitu Residents and Ratepayers Association is treated as a key stakeholder in the delivery of Council services, including planning and regulatory services to those communities, and that the Urban Development Strategy project to address the areas special character is undertaken. That the Council note the issue of non delivery has been taken up with Reach Media and compensation sought.</i></p>
68	Gisborne District Council Disability Advisory Group	05/05/2010	03:15:00	Land Transport & Parking	Road Safety
					<p>Recommend that Council find a means of improving pedestrian safety on our main thoroughfares, e.g. Childers, Gladstone and Palmerston Roads. Recommend that Council highlight difficulties faced by impaired pedestrians at established crossings and roundabouts. Also recommends that Council find suitable solutions by consultation with the impaired community at the Disability Advisory Group.</p> <p><i>Officer Response: The submitters suggestions are acknowledged. Officer Recommendation: That there be no change to the draft Annual Plan. That a member of the roading team attend Disability Advisory Group meetings every 6 months. Topics to include the roads and issues suggested above and attendance will benefit both parties. A model similar to the Walking and Cycling Advisory Group could be used.</i></p>
				Community Housing	Community Housing
					<p>Recommend that council develop a standard of accessibility for council housing.</p> <p><i>Officer Response: Accessibility to community units has been audited and will be graded against industry standards. This will establish a benchmark and determine future levels of service. The community housing units do not appear to have been designed for access by elderly residents. GDC is currently preparing plans for two of the larger blocks of units to improve access. Planned improvements will commence this year as part of budgeted capital improvements. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>
				Community Development	Community Development General
					<p>Recommend that council identify and take up opportunities to advocate for equity and access for people who utilise mobility devices. Recommend that before action is taken, council utilises consultation in planning and design for all access ways to achieve our vision.</p> <p><i>Officer Response: Council works alongside the Gisborne Disability Advisory Group via regular monthly meetings to obtain their input into issues and areas of concern. Council is currently reviewing its Disability Strategy with this organisation and the wider disability sector - completion date June 2010. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>
44	Gisborne Chamber Of Commerce	05/05/2010	03:30:00	Rates	Rates

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				Economic Development	Economic Development General
				Enterprise Operations	Strategic Investment Properties
				Planning & Performance	Planning & Performance

Over the last ten years the average level of household rates has been more than twice the increase of the consumer price index. This is unsustainable. Immediate effort is required to balance expectations, reduce operational costs and sell assets.

Council does not purchase a basket of consumer goods, and pay consumer rents and mortgages, which is what the CPI is based on. Council is in the construction business, (whether it be for maintenance or new works) and is governed by increases in prices for tar, road metal, water pipes, and a whole plethora of things that make up the construction index. Council's performance should be based on the Construction Index, not the CPI. Council is required by legislation to account for its asset renewal projects in the way that it currently does, and there is very little ability to simply not undertake maintenance works. Recommendation: That there be no change to the Annual Plan

The business community should run economic development, just like the Heart of Gisborne. Targeted rates have been going on for years and we need jobs, not reports.

Officer Response: One of the important functions of local government is to promote the economic well-being of their community, both in the present and the future. However, this needs to tie in with the other goals of promoting social, cultural and environmental well-being. In areas where there is growth, leaving the economy reliant on market and other forces can threaten the environment and quality of life. It is the responsibility of the council to ensure that there is balance, and also that the economic prosperity of the community is planned for and not simply left to chance. However, everyone should also be involved as much as they are able in economic development. In no way does the Council claim exclusivity in the role and will always be looking for those operating in all sectors to initiate, innovate and invest. As Gibbons said "If you don't know where you are going any road will take you there", therefore in the interest of the public good it is important to know as a community where we are and where we should be heading and therefore the reason for reports and the greater the likelihood of ensuring sustainable development and jobs. The business community provided significant advice and support towards the latest Economic Development Strategy Action Plan, with some of the sectors already taking up the challenges detailed therein. Officer Recommendation: That there be no change to the draft Annual Plan.

Debt levels average \$40M a year over the next 10 years. Sell the farm. No action on asset sales, council too slow.

Officer Response: The financial performance and strategic role of the Tauwhareparae Farms is regularly reviewed. The last review was in favour of retaining the farms. Assets disposal/sales are subject to complicated legislative compliance. It has not been a Council priority to resource this project. Officer Recommendation: That there be no change to the draft Annual Plan.

Service targets are often not measured. If you can't measure it you can't manage it. Also, most community outcomes are not controlled by council.

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<p><i>Officer Response: It is acknowledged that last years 2008/09 Annual Report contained a number of levels of service performance measures that were not measured. Council recognises that this is an area of performance management that requires improvement. The submitter can expect a marked improvement in this years 2009/10 Annual Report. With regard to community outcomes, under the Local Government Act (Part 6 Section 91), local authorities are required to carry out a process to identify community outcomes at least every six years. Community outcomes are future desired outcomes that a community seeks for themselves, their district or their region. Council's have a role in facilitating community outcomes, but they do not own them. Community outcomes belong to the community. The Council is not required to deliver community outcomes on its own. Rather, a key purpose for the identification of community outcomes is to inform and guide the setting of priorities in relation to the activities of Council and other organisations. The Districts community outcomes are set out in Tairawhiti by Choice, a document which was endorsed by Council and a number of other key signatory agencies in 2009. It is important to note that the role of community outcomes is expected to change following amendments to the Local Government Act which are expected to be enacted this year. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
				Governance	Democratic Process
<p>Chamber of Commerce wants a seat at the Land Transport Committee table. Consider possible changes to the ECT deed. New layer of governance. As regards TROTAK how is this going to work?</p> <p><i>Officer Response: Membership of Regional Land Transport Committees is described in the Land Transport Act 2003. In addition to councillors and the NZ Transport Agency representative, there are to be six elected community representatives with expertise in access & mobility, safety & personal security, public health, economic development, environmental sustainability and cultural interests. Peter Farley has been elected because of his expertise in economic development. A person from the Chamber of Commerce could be appointed now with observer status. Membership will be reviewed following the local authority elections and the Chambers interest in promoting a member for election noted at that time. This submitter refers to possible changes to the Eastland Community Trust Deed. While it is reasonable to raise the matter, Council's role in relation to the Deed is set out in the Deed and does not need to be covered in the Annual Plan. The reference in the submission to a new layer of governance and to Te Runanga o Turanganui A Kiwa is to the co-governance agreement entered into between Turanga Manu Whiriwhiri and Council as part of the Turanga claims settlement process. The agreement provides for top table discussions on issues of mutual interest - tangata whenua and Council. The agreement does not provide for a role in decision making but does respect the constitutional role of Council in the system of public law in New Zealand, its role in democratic decision making, community representation role and so on. Officer Recommendation: That there be no change to the draft Annual Plan. That the request for membership of the Regional Transport Committee by the Chamber of Commerce be considered following the 2010 triennial election.</i></p>					
				Flood Control	Flood Control Schemes - Waipaoa
<p>Support the Waipaoa stop bank project.</p> <p><i>Officer Response: This submission is in support of the stopbank project. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
				Governance	Democratic Process
<p>The public are excluded in 1 in 4 meetings, mostly involving public money and assets. The Chamber of Commerce requests 20 minutes to speak</p>					

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to council on this submission.

Officer Response: It is more correct to say that the public are excluded for a part of one meeting out of four. It is rare for the decision to stay in committee once the minutes are presented for confirmation. Council has around 15 reports on each agenda on the average and committees around 10. Let us say 1 Council meeting in 4 goes into committee and deals with 2 items while it's there. That is 1 item in around 30. While the numbers have not been checked, it is fair to conclude that Council uses the provisions in the Local Government Official Information and Meetings Act sparingly when compared to most. Officer Recommendation: That there be no change to the Annual Plan. That the submitters request to a 20min hearing time is approved.

Land Transport & Parking

Regional Development Roding Programme

With regards to land transport cuts, the Wellington contribution goes from \$57M to \$38M over the next 3 years. What are the priorities?

Officer Response: The major cuts in the national land transport roading programme were in the State Highway roading maintenance budgets. The Operations Committee asked similar questions to the NZTA last year when the programme was announced. The NZTA believed that they would be undertaking a "holding pattern" for the network over the next 3 years. However, multi million dollar projects like Goldsmith's and Busby's realignment on State Highway 35 have proceeded, which were unexpected. Officer Recommendation: That there be no change to the draft Annual Plan.

Support Services

Finance & Treasury

GST and ETS should be covered in the plan.

Officer Response: At the time that the budget was constructed, there was insufficient information on the ETS to make sensible predictions on what the effect might be. Council's budgets are all calculated GST exclusive, so GST rate has no effect on the budgets per se. The changes to the taxation system are something that Central Government is managing, and on a per taxpayer basis, these changes are claimed by Government to be revenue neutral. Nevertheless, Council is actively engaged with other Councils in the Local Government sector, and with our software supplier, to enable us to implement policies which will minimise the effect on Gisborne District ratepayers. Officer Recommendation: That there be no change to the draft Annual Plan.

47	Creative Tairawhiti	06/05/2010	09:00:00		
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Arts & Culture

Art in Public Places

Creative Tairawhiti (CT) wholly support Council's intention to prepare an Arts and Culture strategy to guide your contribution in the arts sector of the district. Council must be a key leader and champion of any strategy to grow the arts. CT encourages a review of existing policy in relation to art in public places (AIPP). Any such strategy would benefit from a collaborative approach from Council, AIPP and CT on behalf of the regions arts community. AIPP Trusts purpose, vision and mission may need to undergo a review to meet the changing demands of a new policy. Well-managed public art should consider the following: It should appeal to the public and be chosen democratically; it should be art; robust leadership; carefully thought out choice of site re: town planning/history/tourism etc; a considered selection process i.e. why this work?; placing art that communicates an authentic message; interpretation (explained meanings) should be accessible; policy development around acquisitions, gifting and de-accessioning of art works. The Footrot Flats and Navigational projects would ideally be subject to the same selection

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allow for other purposes such as music. The incorporation of a dedicated space for sound mixing desks was highlighted.

Officer Response: The local sound engineer is part of the user group involved in initial consultation. The project architect is a specialist in theatre re-development. Consultation will continue with the user group at various stages of the re-development to ensure that the theatre achieves its objectives. Officer Recommendation: That there be no change to the draft Annual Plan.

Economic Development

Economic Development General

Night-time Alcohol licences - Creative Tairawhiti ask that consideration be given to the fact that the night-time economy is of crucial importance to the performing arts sector, and the arts sector in general. We support anything that can be done to encourage more people to go out more regularly to these places. This includes anything that will make the experience safer, easier and more fun. Creative Tairawhiti is also most interested in helping GDC and other parties develop a "Night-time Economy Strategy" for the region that would further realise the Arts Sector's potential as an economic and social contributor.

Officer Response: The night time economy has been addressed by the Heart of Gisborne. The Heart of Gisborne is a rate payer and CBD member funded body tasked with promotion and the development of the CBD. Last year the Heart of Gisborne developed a draft Evening Economy Strategy which is currently before the Heart of Gisborne Executive. A number of other initiatives have been developed as a result of ensuring a safer and more appealing night time experience within the CBD like security camera installation, Citywatch Scheme and improved and attractive shop lighting. A copy of the draft strategy can be obtained from the Heart of Gisborne office situated at 44 Childers Road, on which the Heart of Gisborne would welcome feedback and assistance to ensure its effective implementation in due course. Officer Recommendation: That there be no change to the draft Annual Plan.

53	Caddie, Manu Stuart	06/05/2010	09:15:00		
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Land Transport & Parking

Cycle & Walkways

Council should be considering public transport and alternative transport possibilities and acting now to ensure they are implemented when required in the future, especially as the price of oil is forecast to increase dramatically. We support the vision of a city linked by green corridors connecting neighbourhoods with heritage/leisure destinations. We support efforts to educate and encourage road users to share the road and think of road safety at all times. We encourage council to keep working with CAG to identify priority activities. We recommend council monitor the number of cycles in school bike racks over a 3 year period and work with CAG to identify barriers to cycling and implement actions to increase the frequency and number of student cycling trips. We draw attention to proposals for cycleways on Gladstone Road bridge and the possibility of a boardwalk along Taruheru river from Lytton Road to the CBD and request staff establish a cost estimate for both projects. We ask council to work with Gisborne Cycling and Walkways Trust to approach ECT and Eastern and Central Community Trust for funding to complete the Wainui cycleway. We suggest a review of the priorities of the Walking and Cycling Strategy and new sources of funding for major projects and suggest this be included in the annual GDC work plan.

Officer Response: The Gisborne Regional Public Transport Plan was recently adopted by Council which highlights changes to Council run public transport and especially the total mobility and supergold card schemes. A copy of the plan will be sent to the submitters. Council will continue to work with the Cycling Advisory Group to investigate and improve cycling numbers. Initiatives such as monitoring cycling numbers at schools and the identification of barriers can be

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					<p><i>actioned as an outcome of the group and a recommendation to Council is not required. While not dismissing the options of looking at alternative funding options like ECT and Central Community Trust, approaches to alternative funding needs to be reviewed by Gisborne District Council from a global perspective and not just for roading projects. There may be other Council projects like the Navigation Project, redevelopment of Inner Harbour, Community House project and proposed Theatre upgrades which also may be vying for funding from these providers and have a better chance of success. While there is disappointment that our walking and cycling projects were not included within the 2009-2012 national land transport programme, we will reapply for our projects in the next regional land transport programme funding round for 2012-2015. While not successful in our walking and cycling model communities funding application we will also reapply when expressions of interest are called for again in 2012-2015. The walking and cycling strategy does require a review, roading resources are allocated to several projects over the next 12-16 months including GDC infrastructure review, Waiapu Landfill consent, bridge asset management plan, implementing new bus routes and NZTA accident study along Wainui Road / Customhouse Street. While this could be out sourced it is preferred that internal roading resources be allocated to this project and that a review of the Walking & Cycling Strategy be undertaken in 2012-2013. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>
60	Kapai Kaiti	06/05/2010	09:30:00		

Community Development

Community Development General

We support the content of the Draft Annual Plan in particular the commitment to continue to improve community consultation processes and communication. We would like to see Council strategic leadership and facilitation to help address, with the involvement of a wide range of sectors, organisations and groups, the most pressing social issues in our region. Given the recent demise of the Tairāwhiti Development Partnership, and with it the Social Development Forum of that entity, we would like Council to provide staff support for a regional entity focused on social development that reports to Council on a range of issues that Council, as local leaders, should be informed about.

Officer Response: Council acknowledges its roll as a community leader, however does not currently have sufficient resource base to drive such a collaborative forum. Council is working with Ministry of Social Development (MSD) to investigate models of good practice in this area to identify a way forward in which Council could support a shared delivery model. Officer Recommendation: That there be no change to the draft Annual Plan.

Economic Development

Economic Development General

We do not agree with some of content in the Tairāwhiti Development Partnership sponsored Regional Economic Development Strategy. Further, we have concerns about how the subsequent Action Plan, that the Draft Annual Plan makes reference to Council supporting, has been developed and agreed upon. We are particularly interested in how this significant piece of public policy could be finalised without a proper process for the general public to have a say and take any ownership of the goals and actions the region is being committed to focusing on. In addition to organisations like trade unions and environmental and social development organisations, we would have thought that ordinary citizens should also have the opportunity to have this kind of plan translated into a language and format they can relate to. From our particular perspective, we would like to see action being put into: the Action Plan recognising and providing resources to develop the economy through upcoming community renewal projects; articulating the perceived relationship between social, cultural and economic development; investigating the benefits of establishing local micro-enterprise and community financial institutions; further clarifying the relationship that Eastland Community Trust is expected to have with the Action Plan and Development Strategy; establishing some infrastructure to support employee and

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worker ownership opportunities, particularly in situations where a manufacturing business is threatened with closure or where owners want to provide employees with more of a stake in the business; exploring opportunities for a local currency and/or exchange system to encourage more local economic activity that benefits local business owners; confirming how the stakeholders listed in the Action Plan are to agree on what the economic, social and environmental needs of its community are, given that meeting these needs form the Development Strategies Vision and Action Plans Implementation Framework. We do not think the Strategy or the Action Plan place enough weight on attracting high value, and knowledge-based business to the region. These new businesses are needed to revitalise the local economy. Appendix C, which lists potential Funding Sources for the plan, is optimistic and inaccurate. First, while COGS might have \$11M nationally, they rarely give out more than \$3,000 and do not fund business initiatives. Second, the DIA Community Development is not going to support the kind of actions listed, and it is unlikely the Tindall Foundation would either. The Research & Development component of the Action Plan is limited to the establishment of a research forum. We support this, but believe that a number of other priorities should be included under the current work stream. These include: working towards establishing an R&D awards scheme; investigating a mechanism to match potential investors together with local entrepreneurs who have good business ideas and R&D inputs; investigation of a business incubator for local start-up companies; investigating conducting a survey on priority infrastructure to assist R&D in the region; establishing a business mentoring scheme to link people establishing new businesses with people who can give them advice (especially with people who have experience in developing businesses); attract entrepreneurs to the region through funding advertisements and meetings that describe the regions benefits; learning from other districts who were similar to Gisborne's current economy and have revitalised their local economies; work with Maori/iwi businesses to identify how they can grow their asset bases in a way that contributes to the cultural, social and economic revitalisation of their communities; building regional partnerships between Crown Research Institutes, universities and other research and development institutions, and local businesses. This should enable training to help meet employers needs, and for research to benefit local businesses.

Officer Response: The Regional Economic Development Strategy (REDS) and its subsequent Action Plan are not Council initiated documents. These documents were undertaken by consultants contracted to the Tairāwhiti Development Partnership. The Council is one of the five partners in the partnership. The Council has the appropriate mandate to work with the TDP and report back to Council on aspects that may impact on the District and/or the operations of Council. REDS focuses on economic development within the region of Tairāwhiti and the development of the regions competitive advantage and in particular, how it will (a) support enterprise and innovation; and (b) improve the quality of the regional business environment to support the development, attraction and retention of globally competitive firms. Consequently, the strategies have a regional business focus, therefore the consultation was with the business community and not the community at large. The entrepreneurship and commercialisation action plan from the REDS report identified initiatives that provide entrepreneurs opportunities to build viable enterprises within the region. These include innovation and research support, training programmes, mentoring services and other enterprise support services. A paper outlining the Council commitments with respect to the REDS Action Plan was presented in a paper to the Community Development Committee meeting in April 2010. In this paper it was shown that the Council were only required to lead on one aspect and this was on the industrial wastewater separation action. The Council was already working in this area prior to the Action Plan being released. In addition Council staff examined the Plan and identified those actions where the Council can be involved. These areas have been selected through consideration of Council's contractual relationships, the cross-sector multi-disciplinary focus and areas that are not necessarily the sole responsibility of private enterprise. In considering the Action areas identified for Council and the appropriateness of them, the following were taken into account: Council's contractual relationship responsibilities; the cross-sector multi-disciplinary focus of the action areas; whether or not the action areas are the responsibility of private enterprise. In summary, the Actions identified seem to be appropriate to support. The actions that will be addressed under the REDS Action Plan programme incorporate a broad range of business initiatives, a number

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				Reserves & Open Spaces	Parks & Reserves
<p><i>of which are part of the Districts Economic Development Strategy. As such, the District Strategy can be amended to focus on those areas which will not be addressed on a regional basis. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
<p>We reaffirm our recommendation that Council support to fully utilise the existing community pools, particularly the one at Illminster School that with Council support can continue to provide an affordable, accessible, safe and secure swimming facility for Kaiti families and reduce the attraction of bridge jumping. It costs approximately \$10,000 to open the pool over summer and we have over 2,000 swimmers who all pay to swim. We request that Council includes \$5,000 in the 2010-2011 budget toward the cost of running Illminster Pool over summer.</p>					
<p><i>Officer Response: The Illminster School pool contributes to the provision of safe affordable swimming facilities in our city. Travel to the Olympic Pool may not be an option for many in this community. A contribution of \$5,000 towards 2,000 swimmers is comparable with swimmer contributions associated with the Olympic Pool. Officer Recommendation: That there be no change to the draft Annual Plan. That the item be referred to the next Finance and Monitoring Committee for further consideration.</i></p>					
				Community Housing	Community Housing
<p>This submission sets out why and how the Gisborne District Council (GDC) should consider how to best promote affordable and safe housing in the district. As part of this, we set out why and how GDC should explore transferring its community housing into a community housing trust. (See full submission). We recommend that GDC does two things. First, in order to better ensure the wellbeing of Gisborne district residents, GDC needs to better understand these needs and explore the best ways to help address them. We believe that we need answers to the following questions: 1. What is a reasonable definition of housing affordability for the district? 2. Based on a locally agreed definition of affordable, adequate, safe and healthy housing, what proportion of residents are currently living in housing arrangements that are affordable and how many are living in unaffordable, inadequate, unsafe and unhealthy housing? 3. What are the realistic options for Gisborne residents who are living in unaffordable, inadequate, unsafe and unhealthy housing? 4. Which organisations provide what kind of housing-related services to which clients? 5. What kinds of changes would be helpful for providers of housing services to make and are they willing and able to make those changes? 6. What levels of affordability, adequacy, safety and healthy homes should Gisborne district be aiming for? Second, the Council should seriously explore transferring its community housing assets into a community housing trust. The rationale for this action is that: 1. There is a growing body of research that provides evidence that this kind of structure can have substantial benefits for a community housing, social, and economic outcomes. 2. GDC may be able to better help the districts housing needs by transferring its assets to another entity that specialises in social housing if the current approach to community housing is not a priority for Council and subsequently available resources are not meeting the districts housing needs as well as they could under different circumstances. 3. GDC wants to demonstrate a commitment to the social and economic wellbeing of the most vulnerable residents, but has other priorities it would prefer to focus on. In view of the answers to questions posed in our first recommendation, GDC should (based on proper investigation and deliberation) be able to decide: how GDC can best ensure affordable, healthy and safe housing is accessible to every resident in the district and what kind of structure/s would best facilitate this; where the most significant gaps exist in current housing services and which parts of the population would benefit most from supported accommodation</p>					

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and under what circumstances that should be provided; and, which options are available to GDC that will keep a stock of housing in public ownership to help meet the gaps in housing for vulnerable residents for whom other housing is not a viable option. (More detail is included in submission).

Officer Response: Many questions are raised in this submission about the provision of affordable housing in our district. Council's community housing is only a very small component in the overall housing provision. Council currently views the provision of affordable housing as a largely central government function but recognises a local role and responsibility. Council would welcome further research being undertaken on the issue of housing affordability in the district and considers Housing New Zealand the most appropriate agency to lead and fund such research. Council could contribute through its membership on the Housing Affordability Advisory Group. The current housing stock represents considerable asset value and would require significant consultation before any decision regarding any possible transfer to a community housing trust could be made. Officer Recommendation: That the Economic Development Team Leader raise Kapai Kaiti's submission at the next housing affordability forum.

Planning & Performance

Planning & Performance

Supports the content of the draft Annual Plan in particular: The commitment to continue to improve community consultation processes and communication; Kaiti beach revegetation programme; working with residents of Kaiti on a community planning and revitalisation project; support for Tairāwhiti Youth Voice as the Youth Council to facilitate youth input. Requests a formal response and update on Kapai Kaiti's recommendations to the draft Ten Year Plan.

Officer Response: Kapai Kaiti's support for key commitments in the draft Annual Plan 2010/11 are acknowledged. Following discussion with the submitter, further information / updates in relation to how the Council responded to Kapai Kaiti's submission to the Ten Year Plan will be provided to the submitter. Officer Recommendation: That there be no change to the draft Annual Plan.

42	Radomske, Clare Andrew	06/05/2010	09:45:00		
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Planning & Performance

Planning & Performance

Suggests that the community outcome of a healthy, prosperous, skilled and educated Tairāwhiti is far beyond the ability of council to deliver on. Suggests that the table on p.27 showing council costs per resident and per day is misleading. Suggests that on p.31 those asset sales are not provided for, as an accounting statement.

Officer Response: Under the Local Government Act (Part 6 Section 91), Local Authorities are required to carry out a process to identify community outcomes at least every six years. Community outcomes are future desired outcomes that a community seeks for themselves, their district or their region. Councils have a role in facilitating community outcomes, but they do not own them. Community outcomes belong to the community. The Council is not required to deliver community outcomes on its own. Rather, a key purpose for the identification of community outcomes is to inform and guide the setting of priorities in relation to the activities of Council and other organisations. The District's community outcomes are set out in Tairāwhiti by Choice, a document which was endorsed by Council and a number of other key signatory agencies in 2009. It is important to note that the role of community outcomes is expected to change following amendments to the Local Government Act which are expected to be enacted this year. The submitters view that the Forecast Cost of Service per Resident for

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<p><i>2010/11 table on p.25 of the draft Annual Plan is misleading is noted and will be taken into account when considering the presentation of financial summaries in future annual plans, annual reports and Ten Year Plans etc. The submitters key concern about asset sales is that Council should be better resourcing it's own ability to make decisions about, and to carry out asset sales. The sale of Council assets is invariably a highly politically contentious issue. On a number of past occasions, after balancing the economic benefits of selling a particular asset against social, cultural and environmental considerations, Council has resolved to retain the asset. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
				Governance	Maori Liaison
<p>Objects to the Treaty settlement process that imposes an unelected Maori elite upon the democratic principles and processes of local government.</p> <p><i>Officer Response: The Treaty settlement process is a Crown and claimant process. Local Government is involved in settlements, not as negotiator, but rather because of the assets that they own or their community governance and resource stewardship roles. Council, along with the wider Local Government sector has been proactive in pointing out to the Crown the need to ensure that Treaty settlement and co-governance arrangements do not incrementally unwind the role of councils in local democracy, nor the system of natural resource management that is embedded within the Resource Management Act and other statutes. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
				Economic Development	Economic Development General
<p>Objects to the councils continued support to the TDP.</p> <p><i>Officer Response: Council continues to support the TDP given it provides the governance body still currently required by central government through which central government has directed its economic development strategy initiatives. The new government is reviewing their economic development initiatives and should they not continue to direct the national development initiatives regionally, then a review of the TDP will be required. While the Council is currently fully supportive of the TDP, the level of commitment by the five partners in time, and consequently resources, to the TDP is currently under review., , Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
				Support Services	Finance & Treasury
<p>Suggests that the ETS and tax changes will have major impacts on our community, and by not taking these plans into account, the plan is substantially incomplete. Also, suggests that service level targets are often not measured or weak.</p> <p><i>Officer Response: The ETS Changes may well have a significant effect on our finances, but at the time of putting together our budgets we had no knowledge of what those effects might be. Any changes which are significant will be included as opening balance adjustments in next year's rates setting. Council's finances are not really affected by GST rates. Our budgets are all set GST exclusive, and whatever level Central Government places on GST is billed in addition to Council's costs. Officer Recommendation: That there be no change to the draft Annual Plan.</i></p>					
				Community Housing	Community Housing
<p>Suggests that community housing statements in the plan are entirely misleading as they state that "community housing is financially self</p>					

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Sub ID	Submitter	Date	Time	Topic	Issue
					supporting".
				Enterprise Operations	Strategic Investment Properties
					<p>Officer Response: The Community housing activity is budgeted to make an accounting deficit of \$143K in the 2010/11 year. Current incremental rent increases are addressing the underlying financial performance, assisted by new tenants going into the units at the 90% market rental rate. The deficits have been met from the Community Housing reserve. The deficit balance in the reserve will be repaid in future years from the small financial surpluses planned for this activity. Due to the timing of payments for capital works and the funding of depreciation charges the activity will not run a cash deficit. For this reason no ratepayer funding will be required. Officer Recommendation: That there be no change to the draft Annual Plan</p>
					<p>Objects to the continued ownership of the farm, given the costs ratepayers suffer. This plan describes 4.3 million in interest. This is four times what we can expect at the best of times from the farm.</p> <p>Officer Response: The financial performance and strategic role of the Tauwhareparae Farms is regularly reviewed and will continue to be so. Recent reviews have been in favour of retaining the farms. Officer Recommendation: That there be no change to the draft Annual Plan.</p>
				Support Services	Support Services
					<p>Objects to a \$400k spend up in support services.</p> <p>Officer Response: There has, in fact, been no change to the investment we are making, and have been making, on IT technology. The only change has been to the financial treatment of that spend. In 1998, Council sold its entire IT hardware plant to a leasing company, and commenced leasing back the hardware and certain of the software we needed to operate our business. Each year we renewed that hardware at the accepted industry rate, as it became dated or obsolete. A recent opinion concerning the financial treatment of IT has been that IT is, in fact, a capital purchase that needs to be authorised the same way as all other capital purchases. The leasing company should be regarded as a funding mechanism for that capital (i.e. the normal way of funding "Decline in Service Potential" is by rating for depreciation. In this case we are rating for lease payments). We have changed this financial treatment to make our historic spend on IT more transparent., , Officer Recommendation: That there be no change in the draft Annual Plan.</p>
				Rates	Rates
					<p>Disagrees with the methodology used to determine the UAGC and targeted rates. Also, objects to a 7% increase this year on top of the 10% increase of last year.</p> <p>Officer Response: The total increase in rates collected in 2009/10 was 3.3%. The total increase in rates collected for 2010/11 is proposed to be 6.1%. On average this is an underlying increase in total rates collected of 4.5% for most of the district, but on average it will be 7.2% increase in rates collected from city residential properties because of the effect of the Waste Water Treatment Plant, which is required for Council to meet its consent requirements. The submitter's right to object to the way our UAGC is determined is respected, but it is not possible to comment on specifics as none are given. It is noted, however, that other submitters think the UAGC should be higher. Officer Recommendation: That there be no change to the draft Annual Plan.</p>
				Governance	Democratic Process

Hearing Schedule with response

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Sub ID	Submitter	Date	Time	Topic	Issue
					Requests a 15 minute period to talk to submission as 10 is not enough. <i>Officer Response: Agree to request. Officer Recommendation: That there be no change to the draft Annual Plan. That the submitters request for a 15 min hearing time is approved.</i>
57	Naina-o-Te Waipounamu Atareta Hinemoa Dargie	06/05/2010	10:00:00	Community Development	Youth
					Disappointed GDC's draft plan does not address the needs of teenagers in Gisborne. We should be encouraging young people to make the right decisions and keep them off the streets. Proposes a youth centre, a safe nest for the future generation. It would be a place where young people could hang out in a safe drug and alcohol free environment, fully equipped with the needs of teenagers, e.g. TV, couches, internet access, where they can feel safe and enjoy the company of others. <i>Officer Response: Council has appointed Tairawhiti Youth Voice as the Gisborne District Youth Council and meets with them monthly to obtain input into issues of relevance. Council would support in principle the development of a youth centre by an independent community entity. Officer Recommendation: That there be no change to the draft Annual Plan.</i>
Total: 26					