

# AGENDA/KAUPAPA



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MEMBERSHIP: Her Worship the Mayor Rehette Stoltz (Chair), Josh Wharehinga (Deputy Chair), Debbie Gregory, Rawinia Parata, Ani Pahuru-Huriwai and Rob Telfer

**CIVIL DEFENCE EMERGENCY MANAGEMENT GROUP/KAIWHAKAHAERE OHOTATA WHAKAMARU TŪMATANUI**

DATE: Wednesday 14 February 2024  
TIME: 9:00AM  
AT: Te Ruma Kaunihera (Council Meeting Room), Awarua, Fitzherbert Street, Gisborne

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# Civil Defence Emergency Management

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<b>Reports to:</b>	Council
<b>Chairperson:</b>	Mayor Stoltz
<b>Deputy Chairperson:</b>	Deputy Mayor Josh Wharehinga
<b>Membership:</b>	Cr Debbie Gregory, Cr Rawinia Parata, Cr Ani Pahuru-Huriwai and Cr Rob Telfer and four iwi appointees (TBC).
<b>Quorum:</b>	Half of the members when the number is even and a majority when the membership is uneven.
<b>Meeting Frequency:</b>	As required. Meetings may take place on the same day as Council meetings.

## Purpose

To perform the functions of a Civil Defence and Emergency Management Group required under section 12(1)(b) of the Civil Defence and Emergency Management Act 2002 (the Act).

To ensure that appropriate emergency management as detailed in the Civil Defence Emergency Management Act 2002 (the Act) is carried out within the Gisborne District.

Provide governance and oversight of the activities required to be undertaken on its behalf by the Act.

## Terms of Reference

The Civil Defence and Emergency Management Committee has responsibility and authority to:

- Be Gisborne's strategic forum for civil defence emergency management planning and policy.
- Co-ordinate planning, programmes and activities related to civil defence emergency management across the areas of risk reduction, readiness, response and recovery.
- Assist in local civil defence emergency management planning activity through developing, approving, implementing and monitoring the Gisborne Civil Defence Emergency Management Group Plan and ensuring alignment of local planning with national plans and strategy.
- Establish and maintain a Civil Defence Emergency Management Co-ordinating Executive Group, as required by section 20 of the Act.
- Exercise the statutory powers and functions outlined in the Act, including those set out in sections 17 and 18 of the Act.

## Relevant Legislation includes but is not limited to

- Civil Defence Emergency Management Act 2002.

### 3.1. Confirmation of non-confidential Minutes 14 November 2023

# MINUTES

## Draft & Unconfirmed



P O Box 747, Gisborne, Ph 867 2049 Fax 867 8076  
Email [service@gdc.govt.nz](mailto:service@gdc.govt.nz) Web [www.gdc.govt.nz](http://www.gdc.govt.nz)

MEMBERSHIP: Her Worship the Mayor Rehette Stoltz (Chair), Josh Wharehinga (Deputy Chair), Debbie Gregory, Rawinia Parata, Ani Pahuru-Huriwai and Rob Telfer

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## MINUTES of the CIVIL DEFENCE EMERGENCY MANAGEMENT GROUP/KAIWHAKAHAERE OHOTATA WHAKAMARU TŪMATANUI

Held in Te Ruma Kaunihera (Council Meeting Room), Awarua, Fitzherbert Street, Gisborne on Tuesday 14 November 2023 at 9:00AM.

### PRESENT:

Her Worship the Mayor Rehette Stoltz, Debbie Gregory, Rawinia Parata, Rob Telfer, Josh Wharehinga.

### IN ATTENDANCE:

Chief Executive Nedine Thatcher Swann, Director Engagement & Maori Partnerships Anita Reedy-Holthausen, Director Sustainable Futures Jo Noble, Civil Defence Emergency Manager Ben Green, Special Projects Manager Yvette Kinsella, Regional Recovery Director Rob Sheridan, Regional Emergency Management Advisor Ian Wilson, Democracy & Support Services Manager Heather Kohn and Committee Secretary Jill Simpson.

The meeting commenced with a prayer.

**Secretarial Note:** Cr Telfer, Cr Parata, Director Sustainable Futures Jo Noble and Te Kai Arataki - Tuia Whakapakari Gene Takurua attended the meeting via audio visual link.

### 1. Apologies

MOVED by Cr Stoltz, seconded by Cr Wharehinga

That the apologies from Cr Pahuru-Huriwai be sustained.

**CARRIED**

### 2. Declarations of Interest

There were no interests declared.

### **3. Confirmation of non-confidential Minutes**

#### **3.2 Confirmation of non-confidential Minutes 6 September 2023**

MOVED by Cr Gregory, seconded by Cr Stoltz

That the Minutes of 6 September 2023 be accepted.

**CARRIED**

#### **3.3 Action Sheet**

Noted.

### **4. Leave of Absence**

There were no leaves of absence.

### **5. Acknowledgements and Tributes**

There were no acknowledgements or tributes.

### **6. Public Input and Petitions**

There were no public input or petitions.

### **7. Extraordinary Business**

#### **Late Item Report 23-298 Regional Recovery Update**

MOVED by Cr Stoltz, seconded by Cr Wharehinga

That the Civil Defence Emergency Management Group/Kaiwhakahaere Ohotata Whakamaru Tūmatanui Group:

1. Accepts Report 23-298 Regional Recovery Update as a late item.

**CARRIED**

### **8. Notices of Motion**

There were no notices of motion.

### **9. Adjourned Business**

There was no adjourned business.

### **10. Reports of the Chief Executive and Staff for DECISION**

#### **10.1 23-289 Emergency Management Bill Submission**

Special Projects Manager Yvette Kinsella attended and spoke to the report.

Questions of clarification included:

- Concerns that the Bill will be too subscriptional.
- With a new Government coming into power there is a possibility of changes. The Bill needs to be reinstated as it lapsed on 8 September 2023.
- There are ongoing discussions with iwi around representation and a hui has been arranged for early next year.
- Iwi have the opportunity to submit their own submission.
- The Bill has been submitted with a note that it has not been ratified by the Council.

MOVED by Cr Stoltz, seconded by Cr Gregory

That the Civil Defence Emergency Management Group/Kaiwhakahaere Ohotata Whakamaru Tūmatanui:

1. Provides feedback on a draft submission on the Emergency Management Bill.

**CARRIED**

## **11. Reports of the Chief Executive and Staff for INFORMATION**

### **11.1 23-248 Civil Defence Emergency Management - Manager's Report**

Ben Green Civil Defence Emergency Manager attended and spoke to the report.

Discussion questions included:

- The Marae Resilience Project is a wide scope of work. With the additional funding secured, the focus has not just solely been on Marae. There has been work with rural communities as well eg Waimata and Tauwhareparae who have no Marae. Networks have broadened and new groups included such as Lavenham Road and the Ormond community as well as the set-up of the Te Karaka Rural Community Group. This supports a movement from recipient of welfare to self-organisation.
- The reimbursement structure is under Section 33 of the Emergency Management Bill. This is where we review costs incurred and reinstatement.
- Dr Cave will be leading the project for the assessment of the Cyclone Gabrielle flood model and evaluate the preferred evacuation route for Te Karaka.
- There was a rotation of personnel at Te Karaka following Cyclone Gabrielle.

NEMA Update included:

- Congratulations from NEMA to the Gisborne CDEM for Shakeout participation.
- Not enough national controllers and need to ensure what NEMA are doing is compatible with the rest of the groups.

MOVED by Cr Wharehinga, seconded by Cr Gregory

That the Civil Defence Emergency Management Group/Kaiwhakahaere Ohotata Whakamaru Tūmatanui:

1. Notes the contents of this report.

**CARRIED**

**Secretarial Note:** The meeting adjourned at 9.50am for morning tea and reconvened at 10.06am.

## Late Item Report 23-298 Regional Recovery Update

Director Engagement & Maori Partnerships Anita Reedy Holthausen and Rod Sheridan attended and presented on 'Regional Tairāwhiti Recovery'. This presentation will be shared with all Councillors.

Anita told the Group that significant progress has been made on the Category 3 buyout process and they are now entering the tender process for assistance with the buyouts. There is a lot happening behind the scenes in terms of other streams of work for which funding has been received.

Questions included:

- The financial impact relating to the increase in numbers within Category 3 has been discussed and is being managed. There is the possibility of selling some of the land and houses. There is also the ability to reapply for funding from Treasury.
- Category 2 homeowners concerned about the ability to have home insurance in the future if they remain in this category.
- There is a pathway for moving properties out of Category 2 and this could be moving into Category 2P which is community intervention for flood prevention eg stopbank. Moving properties into Category 2P would enable their homes to be lifted.
- Some interventions will not be funded. This relates to property intervention eg retaining wall. This will be raised once the new Government is formed.
- There is ongoing work to reach an agreement with an overarching entity to manage the process of the many trades people required eg builders, house lifters, plumbers and other services.

Her Workshop the Mayor and councillors thanked the staff in the Recovery office for their mahi.

MOVED by Cr Stoltz, seconded by Cr Wharehinga:

That the Civil Defence Emergency Management Group/Kaiwhakahaere Ohotata Whakamaru Tūmatanui:

1. Notes the contents of this report.

**CARRIED**

## 12. Close of Meeting

There being no further business, the meeting concluded at 10:40 am.

Rehette Stoltz

**MAYOR**

### 3.2. Action Sheet

Meeting Date	Item No.	Item	Status	Action Required	Assignee/s	Action Taken	Due Date
24/05/23	10.1	23-56 Hazards of Mud Volcanoes	In progress	A one pager flyer to give effected dwelling owners some information about future mud volcano eruptions	Ben Green, Dr Murray Cave		01/11/23
24/05/23	11.2	23-77 Civil Defense Emergency Management Manager's Report	Completed	<b>TEMO CONSOLIDATED WORK PLAN</b> Could an update be provided to Councilors on the following two items: -Arrows Model - Review -Coastal Flooding Plan	Ben Green, David Wilson	<b>28/08/2023 Ben Green</b> Both areas of Natural hazards research are being conducted under the guidance of Dr Murry Cave in conjunction with the natural hazards team lead. This has a crossover into recovery and will be subject to funding allocation.	15/08/23

## 10. Committee Recommendations to Civil Defence Emergency Management Group



Te Kaunihera o Te Tairāwhiti  
**GISBORNE**  
DISTRICT COUNCIL

24-32

**Title:** 24-32 Committee Recommendations to Civil Defence Emergency Management Group - December 2023

**Section:** Democracy & Support Services

**Prepared by:** Heather Kohn - Democracy & Support Services Manager

**Meeting Date:** Wednesday 14 February 2024

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Legal: No

Financial: No

Significance: **Low**

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### **Report to CIVIL DEFENCE EMERGENCY MANAGEMENT GROUP/KAIWHAKAHAERE OHOTATA WHAKAMARU TŪMATANUI for decision**

#### **PURPOSE - TE TAKE**

The purpose of this report is to approve recommendations arising from the Co-ordinating Executive Group on 13 December 2023.

#### **SUMMARY – HE WHAKARĀPOPOTOTANGA**

##### **Co-ordinating Executive Group 13 December 2023**

##### **23-293 Group Plan Review Process**

1. Recommends that the Civil Defence Emergency Management Group
  - a. Undertakes a comprehensive review of the Tairāwhiti Civil Defence and Emergency Management Group Plan in 2024.

The decisions or matters in this report are considered to be of **Low** significance in accordance with the Council's Significance and Engagement Policy.

#### **RECOMMENDATIONS - NGĀ TŪTOHUNGA**

**That the Civil Defence Emergency Management Group/Kaiwhakahaere Ohotata Whakamaru Tūmatanui:**

1. **Adopts the recommendations from the Co-ordinating Executive Group:**
  - a. **Undertakes a comprehensive review of the Tairāwhiti Civil Defence and Emergency Management Group Plan in 2024.**

*Authorised by:*

**Anita Reedy-Holthausen - Director Engagement & Maori Partnerships**

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**Keywords:** coordinating executive group, Tairāwhiti civil defence and emergency management group plan, group plan

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## 11. Reports of the Chief Executive and Staff for INFORMATION



24-5

**Title:** 24-5 Regional Recovery Update  
**Section:** Recovery  
**Prepared by:** James Thompson - Senior Reporting Advisor  
**Meeting Date:** Wednesday 14 February 2024

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Legal: No Financial: No Significance: **Medium**

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### **Report to CIVIL DEFENCE EMERGENCY MANAGEMENT GROUP/KAIWHAKAHAERE OHOTATA WHAKAMARU TŪMATANUI for information**

#### **PURPOSE - TE TAKE**

The purpose of this report is to provide an overview on the region's plan for recovery. A **presentation** will be delivered by the Recovery Programme Director that provides more detail on the depth and breadth of the recovery programme of work and the challenges.

#### **SUMMARY – HE WHAKARĀPOPOTOTANGA**

There is ongoing engagement with Crown Infrastructure Partners (CIP) to confirm plans to enable distribution of funding.

The Recovery Programme has met with Ministers and Cyclone Recovery Unit (CRU) to emphasise the need for additional funding across a number of workstreams to continue with recovery in the region.

The Woody Debris extraction is progressing well with contracts assigned in collaboration with Iwi. A focus was to get as much woody debris off beaches as possible before the holiday break. Work is underway with FENZ to keep operations safe as we move into the fire season.







Work continues to repair and rebuild roads across the network. A focus has been building up the team to scope, prioritise and deliver the necessary work within available funding.

The categorisation of properties continues, under the Future for Severely Affected Locations (FOSAL) framework, with the number of Cat 2A properties being reduced to approx. 40, from the original provisional Cat 2A mapping that required 1800+ to be assessed.

The Cat 3 buyout negotiation team tender has been completed and has resulted in the appointment of Align partnering with Simpson Grierson.

A milestone has been achieved with the Waipaoa Stopbank with the Eastern (city) side largely complete. For the remainder of this summer there will be construction on the western side of the Waipaoa Stopbank between the Matawhero SH2 Bridge and Patutahi Township / Whakaahu Stream.

A provisional calibration hydraulic model has been completed in the Te Karaka Flood Resilience Improvement project. The next step will be to engage with the Te Karaka community and taking on board feedback to further refine the model.

	Status	Comments and Status Rationale
Overall		Well defined work programmes underway with a structure to accommodate the demands. Funding levels requiring prioritisation of projects
Large Rooding and Woody Debris		Business cases with CIP to confirm drawdown of funds. Woody Debris contracts assigned and in delivery phase
Small Rooding		Scope confirmed for Dropouts, Iwi and Community Projects, and Disposal Sites. Clarification of Emergency Works projects by funding stream required
FOSAL		Cat 3 negotiation team appointed and poised to start buyout process soon. Head way being made on FOSAL categorisation
Flood Mitigation		Waipaoa Stopbank ~40km complete. Te Karaka Flood Resilience Improvement project progressing
Community led recovery planning		

The decisions or matters in this report are considered to be of **Medium** significance in accordance with the Council's Significance and Engagement Policy.

**RECOMMENDATIONS - NGĀ TŪTOHUNGA**

**That the Civil Defence Emergency Management Group/Kaiwhakahaere Ohotata Whakamaru Tūmatanui**

- 1. Notes the contents of this report.**

*Authorised by:*

**Anita Reedy-Holthausen - Director Engagement & Maori Partnerships**

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**Keywords:** cyclone gabrielle, Tairawhiti recovery, FOSAL, future of severely affected locations

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## **BACKGROUND - HE WHAKAMĀRAMA**

1. Recovery Office was established to aide and support the regions recovery from Cyclone Gabrielle. Multiple versions of Regional Recovery bids were developed to inform Government of our region's requirements for funding. Subsequently funding has been provided for enabling portions of recovery to be carried out.

## **DISCUSSION and OPTIONS - WHAKAWHITINGA KŌRERO me ngā KŌWHIRINGA**

2. This report is an information report. There are no options for discussion.

## **ASSESSMENT of SIGNIFICANCE - AROTAKENGA o NGĀ HIRANGA**

Consideration of consistency with and impact on the Regional Land Transport Plan and its implementation

**Overall Process:** Low Significance

**This Report:** Low Significance

Impacts on Council's delivery of its Financial Strategy and Long Term Plan

**Overall Process:** Medium Significance

**This Report:** Medium Significance

Inconsistency with Council's current strategy and policy

**Overall Process:** Low Significance

**This Report:** Low Significance

The effects on all or a large part of the Gisborne district

**Overall Process:** Medium Significance

**This Report:** Medium Significance

The effects on individuals or specific communities

**Overall Process:** Medium Significance

**This Report:** Medium Significance

The level or history of public interest in the matter or issue

**Overall Process:** Medium Significance

**This Report:** Medium Significance

3. The decisions or matters in this report are considered to be of **Medium** significance in accordance with Council's Significance and Engagement Policy.

## **TANGATA WHENUA/MĀORI ENGAGEMENT - TŪTAKITANGA TANGATA WHENUA**

4. Engagement will continue through Kotahitanga-Unity Group
5. Recovery programmes are incorporating engagement with iwi at an operational level and through community led recovery planning.

## **COMMUNITY ENGAGEMENT - TŪTAKITANGA HAPORI**

6. Continuation of regular communication with the community especially with FOSAL category 3 and 2 property owners. Further progress has also been made with the development of community led recovery plans with 25 community groups leading their own recovery planning process.

**CLIMATE CHANGE – Impacts / Implications - NGĀ REREKĒTANGA ĀHUARANGI – ngā whakaaweawe / ngā ritenga**

7. This is being factored into programme deliverables.

**CONSIDERATIONS - HEI WHAKAARO**

**Financial/Budget**

8. Financial forecasting is progressing to a granular operational level to increase the certainty of what projects will cost. This will enable there to be a clearer picture of what we can do with current funding and where we need to look for additional funding opportunities.

**Legal**

9. Agreements for current and any future funding announced will require legal review to understand our obligations. FOSAL and work programmes also requiring ongoing legal review of processes and policies, contractual arrangements and communications.

**POLICY and PLANNING IMPLICATIONS - KAUPAPA HERE me ngā RITENGA WHAKAMAHERE**

10. The matters within this report have policy implications in terms of the development of the policy for lifting of houses.

**RISKS - NGĀ TŪRARU**

11. There continues to be funding pressures and we are working with Government to resolve the short fall.

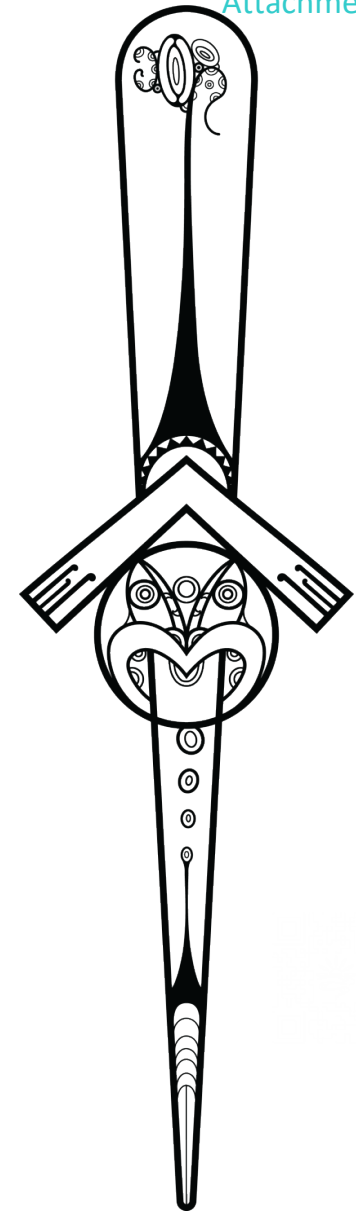
**NEXT STEPS - NGĀ MAHI E WHAI AKE**

Date	Action/Milestone	Comments
January 2024	Finalising house lifting policy with CIP	
February 2024	Buyout negotiations planned to start	
Final date to be determined for receipt of the Regional Recovery Plans	Communication to communities	







**ATTACHMENTS - NGĀ TĀPIRITANGA**

1. Attachment 1 - Presentation Recovery Update [24-5.1 - 13 pages]

# Regional Tairāwhiti Recovery



# Recovery Progress Snapshot

	Status	Comments and Status Rationale
Overall		Well defined work programmes underway with a structure to accommodate the demands. Funding levels requiring prioritisation of projects
Large Roding and Woody Debris		Business cases with CIP to confirm drawdown of funds. Woody Debris contracts assigned and in delivery phase
Small Roding		Scope confirmed for Dropouts, Iwi and Community Projects, and Disposal Sites. Clarification of Emergency Works projects by funding stream required
FOSAL		Cat 3 negotiation team appointed and poised to start buyout process soon. Head way being made on FOSAL categorisation
Flood Mitigation		Waipaoa Stopbank ~40km complete. Te Karaka Flood Resilience Improvement project progressing
Community Engagement		

# Recovery Office

## Progress Update

- Engagement with newly elected Government to discuss further funding opportunities is a focus.
- A drive to recruit and fill vacant Recovery roles

# Large Roading & Woody Debris

## Progress Update

- Woody Debris extraction contracts assigned and delivery initiated for the following areas:
  - Te Arai
  - Waimata
  - Uawa
  - Waiapu
- Woody Debris extraction on beaches approx 80% complete. Mainly in Tokomaru Bay/Uawa/Town Bridges work remaining
- Finalisation of funding with CIP, business cases submitted:
  - Bridges replacement
  - Tiniroto Road realignment



## Highlights

- Signed agreement with Ngati Porou for Woody Debris extraction
- Large clean up of district beaches before holiday season
- Awatere bridge fix and bailey bridge removal



5 Brides Closed



# Large Roading & Woody Debris

## Risks and Issues

- Due to the Fire Season being upon us, working with FENZ to come up with Restricted Fire Permits to operate within
- COVID - latest wave providing challenges with resourcing crews
- Bridges – significant amount of work programs within and outside of region – a limited resource pool could delay progress

## Next Steps

Date	Action/Milestone	Comments
31 January	Reviewing prioritisation list for woody debris extraction from catchments	
29 February	Post prioritisation, provide woody debris extraction list of projects that require additional funding	Currently estimated at \$117m
Ongoing	Bridges – moving to procurement phase for rebuild/replacement of bridges	

# Small Roding

## Progress Update

- Agreement of a high-level scope for Dropouts, Iwi and Community Projects and Disposal Sites workstreams

## Highlights

- Major milestone - assignment of project managers to deliver Dropouts, Iwi and Community Projects and Disposal Sites workstreams

## Risks and Issues

- Emergency Works – clarification and confirmation of which category (Response/Recovery/BAU) projects fit into to determine funding stream. Required before prioritisation can progress

## Next Steps

Date	Action/Milestone	Comments
31 January	Confirm offer of service with project managers	Determine high-level deliverables for project managers to achieve



8 Roads Closed



12 Roads Closed to Heavy Vehicles

# FOSAL

## Progress Update

- Categorisation of remaining Cat 2A properties in progress
- Making head way through the buy-out negotiation phase
- Majority of Cat 3 property valuations to be completed - end of January. Completed valuation reports have been provided to property owners.
- House Lifting policy being finalised with CIP
- House Lifting policy guidelines being developed
- Commercial sediment and debris grant remains oversubscribed. A further \$5.6m is required.

## Highlights

- Buyout negotiation team appointed – Align partnering with Simpson Grierson.
- Pre-negotiation meetings with property owners nearing completion



**62** Cat 3 Properties

(incl. 9 Whenua Maori)

Buyout Process



**180** Cat 2P Properties

Property Level  
Intervention



**14** Cat 2C Properties

Community Level  
Intervention



# FOSAL

## Risks and Issues

- Funding will need to be closely monitored with the increasing number of properties in Cat 3 and 2P categories
- Potential risk of litigation if property owners choose to object to categorisation
- Stressful time for categorised property owners – being supported by Recovery navigators, Manaaki Tairāwhiti and other agencies

## Next Steps

Date	Action/Milestone	Comments
January 2024	Finalising house lifting policy with CIP	
February 2024	A meeting for 2P – land instability properties is being planned.	This will provide an explanation of the categorisation and implementation options
February 2024	Buyout negotiations planned to start	

# Flood Mitigation

## Progress Update

- Waipaoa Stopbank - upgrades on western side from Matawhero Bridge to Patutahi progressing well
- Application with CIP for formal approval to drawdown from Govt. package flood risk mitigation \$64m to fund Waipaoa stopbank workstream
- Te Karaka Flood Resilience Improvement project – provisional calibration hydraulic model completed

## Highlights

- Waipaoa Stopbank – Eastern (city) side largely complete – significant milestone



**~40 km Waipaoa stopbank completed.**

# Flood Mitigation

## Risks and Issues

- Future unfavourable weather events – saturated ground creates an environment where equipment is unable to achieve compaction requirements.

## Next Steps

Date	Action/Milestone	Comments
Late January 2024	Funding application drafted for Te Karaka Flood Resilience Improvement project and soon to be submitted to CIP	
Early to Mid February 2024	Kirkpatrick Road raising – either side of Whakaahu Stream	In advance of stopbank earth work construction to enable alignment
Underway in February 2024	Funding application to be started soon – flood resilience Gisborne City investigations – Taruheru/Waimata/City	
Early March 2024	Present to the Te Karaka community – provisional calibration hydraulic model	Feedback will be sought to determine any adjustment to improve accuracy of model





# Community Engagement

## Progress Update

- Community Plans (Total 25):
  - 6 completed
  - 1 drafted
  - 18 in progress
- Plans completed by Waiomatatini, Muriwai, Te Puia, Waipiro Bay, Whaikaha (Disabilities Community of Interest), Waiapu
- Te Araroa has further consultation planned to align with community events in order to complete draft plan.

## Highlights

- Combining community planning with community events.
- Re-engaging and building relationships with community groups who previously had lost confidence in government
- Community led recovery planning – where possible facilitation of community plans being contracted out to local individuals/businesses/organisations
- Relationships developed as a part community led recovery planning becoming a potential avenue for distributing funds from the likes of Trust Tairāwhiti, Eastern and Central Community Trust, DIA, ....





# Community Engagement

## Risks and Issues

- Capacity constraints of communities that are working to recover from impacts of Cyclone Gabrielle as well as carrying out their normal day-to-day activities
- A reluctance for parts of the community to engage in community led recovery planning due to previous unfavourable interactions with local and central govt.
- Availability of funding to meet the needs/priorities of the community plans

## Next Steps

Date	Action/Milestone	Comments
Ongoing	Communication and engagement with communities who have yet to complete and share their plans	
End of January 2024	Coordination of funding partners to support the outcomes of the community led recovery plans	
February 2024	Planning for hui with the Muriwai and Whaikaha communities to receive their Community Led Recovery Plans	



# Recovery Programme

## Questions?

**Title:** 24-20 Group Manager Report  
**Section:** Civil Defence Emergency Management  
**Prepared by:** Ben Green - Civil Defence Emergency Manager  
**Meeting Date:** Wednesday 14 February 2024

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Legal: No

Financial: No

Significance: **Low**

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## **Report to CIVIL DEFENCE EMERGENCY MANAGEMENT GROUP/KAIWHAKAHAERE OHOTATA WHAKAMARU TŪMATANUI for information**

### **PURPOSE - TE TAKE**

The purpose of this report is to update on Civil Defence Emergency Management (CDEM) Group activities since 6 September 2023.

### **SUMMARY – HE WHAKARĀPOPOTOTANGA**

The report provides updates for the period that includes:

- Tairāwhiti Emergency Management Group (TEMO) update.
- Operational updates.
- National Emergency Management Agency (NEMA) update.

The decisions or matters in this report are considered to be of **Low** significance in accordance with the Council's Significance and Engagement Policy.

### **RECOMMENDATIONS - NGĀ TŪTOHUNGA**

**That the Civil Defence Emergency Management Group/Kaiwhakahaere Ohotata Whakamaru Tūmatanui:**

- 1. Notes the contents of this report.**

*Authorised by:*

**Nedine Thatcher Swann - Chief Executive**

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**Keywords:** list of keywords, TEMO, Tairāwhiti severe weather events, Emergency and Preparedness

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## BACKGROUND - HE WHAKAMĀRAMA

1. The recent reporting period has provided some welcome relief with longer periods of settled weather for the summer break. Whilst there have been some interspersed and brief severe weather events, these have been more localised rather than regional which have not resulted in significant impact on communities.

## TAIRĀWHITI EMERGENCY MANAGEMENT OFFICE (TEMO) GENERAL UPDATE

2. The ability to get back into the readiness workstreams for the team has been a welcome change from operational response activities. As such, the priority on the readiness focus has seen a lot of outreach activity in the form of training activities and internal projects specific to TEMO. Training for Coordinated Incident Management System (CIMS) functions and groups will form the priority for 2024.
3. With onset of an El Nino weather cycle for 2024, the anticipated dry/drought conditions have not transpired as yet given rain has been frequent over the past weeks. New Zealand typically experiences stronger or more frequent winds from the west in summer, leading to an elevated risk of drier-than-normal conditions in east coast areas and more rain than normal in the west the reflection on the tempo of operational responses however seasonal weather variations have not seen these play out to full effect as yet.
4. From the start of 2024, there have been several thunderstorm warnings and a severe weather outlook with an orange rain warning issued in the month of January. These have not affected the region however given the current climatic conditions, these weather events can produce intense rainfall. As such public sentiment is one of concern and caution when reacting to issued weather warnings. Reflecting on the 12 months since the region was beset with the severe weather events in January and February, the list of annual severe weather events since 2017 highlights the increased frequency of severe weather events in the last 3 years.

Tairāwhiti severe weather events 2017 - 2023

**April 2017** Cyclones Debbie and Cook Uawa  
**June 2018** Queen's Birthday Severe Uawa (4-5<sup>th</sup>)  
**June 2018** 11<sup>th</sup>-12<sup>th</sup> Waipaoa Catchment  
**September 2018** Severe Storm Upper Waipaoa Flooding  
**October 2019** Severe Regional Storm event with Floods & Landslides  
**June 2020** Moderate Storm Tolaga – Tokomaru Bay  
**July 2020** Severe Storm Tolaga Bay North, Flooding & landslide dams  
**June 2021** Regional Severe Storm – Locally Very Severe Tokomaru Bay  
**Nov. 2021** Gisborne Very Severe Storm flooding and landslides  
**February 2022** Moderate to Severe Storm with landslides affecting East Cape  
**March 2022** Very Severe Storm Tokomaru Bay and Anaura Bay Flooding  
**November 2022** Moderate Storm with flooding and landslides Tokomaru Bay  
**January 2023** 8<sup>th</sup> Gisborne City short duration high intensity storm  
**January 2023** 11-13<sup>th</sup> Cyclone Hale  
**February 2023** 11<sup>th</sup>-13<sup>th</sup> Cyclone Gabrielle  
**February 2023** 27-28<sup>th</sup> Gisborne City short duration high intensity storm  
**June 2023** 26<sup>th</sup> June Severe storm

**Emergency Equipment Display 1 – 2 December**

- 5. Initiated in February 2022, the Tairāwhiti Marae Emergency and Preparedness project was showcased to the stakeholders and the public having navigated 2 years of adverse weather events and manufacturing timelines given most of the critical equipment has been built for the project. Given the bespoke nature of the equipment which has been developed for the project, the display was the first opportunity to have all the working components that are part of the project fully operational. The delivery of equipment commenced in the last week of December and continues into March 2024.
- 6. Held at the Rose Gardens next to Gisborne District Council (Council), there was a lot of interest and engagement which included key stakeholders (iwi and hapu, emergency services), public and government officials.
- 7. In his first official engagement as the Minister of Emergency Management, the Rt Hon Mark Mitchell was in attendance along with the Chief Executive of National Emergency Management Agency (NEMA) Dave Gawn.



Minister Mark Mitchell and NEMA CE Dave Gawn with the TEMO team



Emergency Shelter set up in the accommodation configuration.





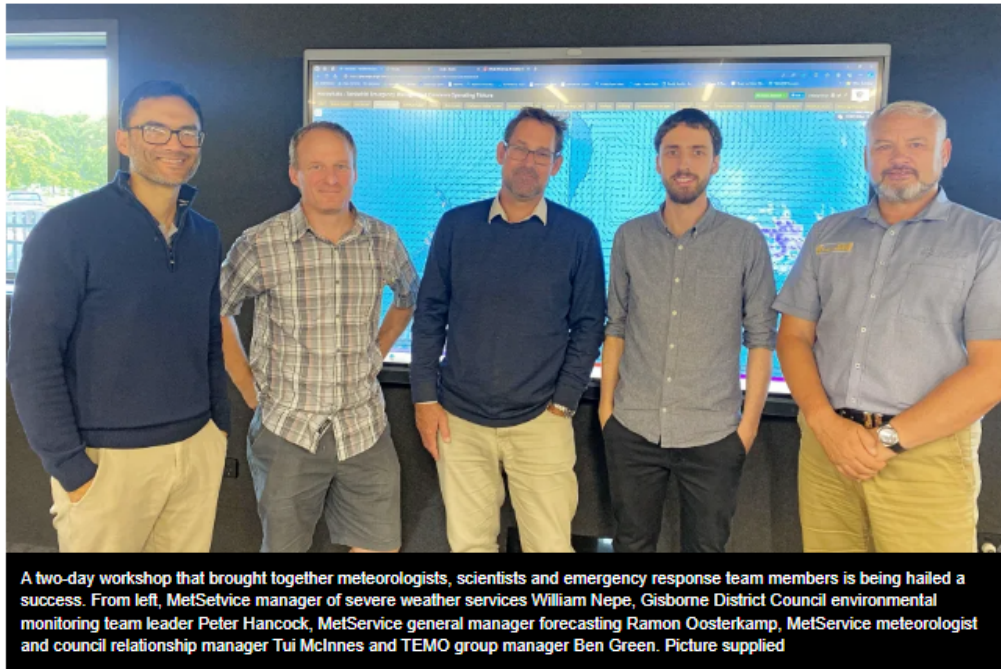
Water treated directly from the Taraheru River (left). Raw (untreated) water (right)



Full display as set up at the Rose Gardens for the public display.

### **13-14 December Meteorological Training conducted in region.**

8. Three of the Met Service's top meteorologists were in Tairāwhiti to conduct training at the ECC both to impart knowledge but also to better understand the region's needs in adverse weather events.
9. The meteorological scientists ran a two-day workshop with the Tairāwhiti Emergency Management Office team (TEMO), the Gisborne District Council's hydrologists, and the flood warning team.
10. This workshop provided attendees with a great opportunity to cross-leverage weather data and look at the way we develop the models and processes going forward. This is particularly relevant given climate change and the number and type of adverse weather events Tairāwhiti has and will continue to experience. Looking closely at the way MetService are forecasting and their weather models, one of the areas looked at is how TEMO utilise those as part of our public-facing weather warnings for the region.
11. Equally important for MetService is understanding how they can better service the needs of Tairāwhiti and the vulnerabilities in the region. The workshop underscored the importance of the symbiotic relationship between forecasters and data users.



### Inter-Group Hui with Emergency Management Bay of Plenty (EMBOP), Te Whanau a Apanui and Te Puni Kokiri

12. TEMO hosted members of Emergency Management Bay of Plenty (EMBOP) as part of developing mutual support arrangements between both groups as well as developing the emergency management plans for the top of the East Coast. Key stakeholders also included members of the Te Araroa Civil Defence team, Waikura Valley residents, Te Runanga o Te Whanau a Apanui and Te Puni Kokiri.
13. Te Whanau a Apanui have engaged with TEMO to get an oversight of the Tairāwhiti Marae Emergency and Preparedness Project with a view to leverage this with a focus on their coastal marae areas. Te Puni Kokiri also seek to extend the scope of the Tairāwhiti project with a view to roll the project out across the Bay of Plenty.
14. Following on from this inaugural meeting with Te Whanau a Apanui, TEMO will set up a working display of the emergency equipment that is now in place at Awatere Marae for the Runanga o Te Whanau a Apanui to engage with. Te Whanau a Apanui have extended an invitation for TEMO to participate in a collaborative planning session to develop a resource plan with a date to be confirmed.



Members of Emergency Management Bay of Plenty present with TEMO at Potaka

## **Group Welfare Update**

15. The Welfare Coordination Group (WCG) continues to identify and implement lessons learnt from responses to emergency events. The WCG team actively collaborate and work together to be solution focussed and putting whanau at the centre of decision-making.
16. It is expected to be another busy year which will also include the implementation of a redesigned group structure and processes which team members look forward to developing and reporting on.

## **New WCG Structure**

17. The new structure was communicated to the WCG (Responsible and Support) held on 5 December 2023. This was well received and seen as a positive improvement.
18. A proposed meeting schedule for 2024 has been circulated for subfunctions led by TEMO.
19. Proposed dates:
  - Needs Assessment 12 March, 11 June, 10 September , 10 December.
  - Household Goods and Services 5 March, 4 June, 3 September , 3 December.
  - Shelter and Emergency Accommodation 6 March. 5 June, 4 September, 4 December.
  - This will be a joint group with Temporary Accommodation Service (TAS) co-chaired by the Group Welfare Manager and Lead for TAS.
  - Welfare Forum (all agencies including support agencies) 21 May.
  - Meeting schedules for the other sub function groups are yet to be confirmed.
20. These will be conducted based on the following sub-functions:
  - Financial Services
  - Psychological Wellbeing
  - Care and Protection of Children and Young Persons
  - Animal Welfare
21. A communications plan across the sub function groups will be discussed and designed at the upcoming WCG set for 23 January 2024. The focus will be to ensure agencies and support agencies are well informed of developments across the functions and remain connected and engaged.

## **Welfare Needs Assessment Training**

22. Since the previous Coordinating Executive Group (CEG) meeting in December 2023, a further seven training sessions have been conducted which includes a session held at Muriwai and another in Te Araroa. The total number of volunteers trained is now 97. This is tremendous in terms of the knowledge, learning and understanding around what the purpose of welfare is and the delivery of it. 12 months ago, there was only one person who knew how this process worked, so the training is of immense value.
23. Ongoing monthly training will be scheduled and held at the ECC along with additional training that will be conducted in the community. Dates and locations are yet to be confirmed.

## Complex Needs Assessments

24. The process to safely manage complex need is still in the development phase. During the last WCG, it was agreed that TEMO would take the lead to manage complex needs and a process is still yet to be finalised. There will be an opportunity to test and adjust this before it goes live to ensure it is fit for purpose.

## Work Programme 2024

25. The welfare coordination work programme currently in development will include:
- Activity Calendar – Develop and annual key activity calendar for meetings, training, exercises, and reviews for 2024.
  - Welfare Forum – Desktop exercise and guest speaker (TBC).
  - Capacity Review – gain and maintain an overview of current functions and sub functions for the delivery of welfare in an emergency, across Tairāwhiti.
  - Welfare function activation schedule – ensure contact lists are up to date (in confidence) and develop an activation schedule ensuring there is an appropriate level if welfare activation when required.
  - Training – Needs Assessment.
  - Roles and Responsibilities – Ongoing.
  - Group Welfare Manager – Forums and training to be confirmed.

## GOVERNMENT INQUIRY INTO THE RESPONSE TO THE NORTH ISLAND SEVERE WEATHER EVENTS

26. Initial draft report has been circulated to groups by the inquiry team with the intention to publish the report findings in March 2023.

## NEMA Update

27. A separate report for the CDEM Group has been provided by Ian Wilson, Regional Emergency Management Advisor (REMA). Attachment 1.

## ASSESSMENT of SIGNIFICANCE - AROTAKENGA o NGĀ HIRANGA

Consideration of consistency with and impact on the Regional Land Transport Plan and its implementation

**Overall Process:** Low Significance

**This Report:** Low Significance

Impacts on Council's delivery of its Financial Strategy and Long Term Plan

**Overall Process:** Low Significance

**This Report:** Low Significance

Inconsistency with Council's current strategy and policy

**Overall Process:** Low Significance

**This Report:** Low Significance



The effects on all or a large part of the Gisborne district

**Overall Process:** Low Significance

**This Report:** Low Significance

The effects on individuals or specific communities

**Overall Process:** Low Significance

**This Report:** Low Significance

The level or history of public interest in the matter or issue

**Overall Process:** Low Significance

**This Report:** Low Significance

28. The decisions or matters in this report are considered to be of **Low** significance in accordance with Council's Significance and Engagement Policy.

### **TANGATA WHENUA/MĀORI ENGAGEMENT - TŪTAKITANGA TANGATA WHENUA**

29. Prior to the end of year summer holiday break, TEMO engagement with Te Whanau a Apanui on 18 December given their expressed interest to look at emergency resources for marae in their rohe leveraging the work that has been done in Tairāwhiti. A follow up hui will be confirmed to participate in critical risk-based planning with the iwi in conjunction with Emergency Management Bay of Plenty.
30. Temo continue to roll out the emergency equipment across the region which will also be followed up with an annual training programme to keep whanau groups in a trained state in order to operate the equipment.

### **COMMUNITY ENGAGEMENT - TŪTAKITANGA HAPORI**

31. Community outreach and activities are ongoing as part of TEMO workstreams.

### **CLIMATE CHANGE – Impacts / Implications - NGĀ REREKĒTANGA ĀHUARANGI – ngā whakaaweawe / ngā ritenga**

32. The climate modelling undertaken for Council suggests that Tairāwhiti can expect the intensity and frequency of extreme and severe weather events as we have experienced over the past 2 years to increase in the future.

### **CONSIDERATIONS - HEI WHAKAARO**

#### **Financial/Budget**

33. The contents of this report do not deal with financial matters.

#### **Legal**

34. There are no legal matters related to this report.

**POLICY and PLANNING IMPLICATIONS - KAUPAPA HERE me ngā RITENGA WHAKAMAHERE**

35. There are no potential policy implications associated with this report.

**RISKS - NGĀ TŪRARU**

36. There are no potential risks or policy implications associated with this report.

**ATTACHMENTS - NGĀ TĀPIRITANGA**

1. Attachment 1 - NEMA Update Tairawhiti February 2024 [**24-20.1** - 2 pages]

## National Emergency Management Update

Report to the Tairāwhiti Civil Defence and Emergency Management Coordinating Executive Group (CEG) Meeting - 7 February 2024

### Catastrophic Planning Update

- NEMA have produced the first draft (the World according to us) of an operational, hazard-agnostic National Catastrophic Planning Handbook. This Handbook is a guide for the National Controller on how to coordinate response actions across government and stakeholders, in the event of a natural hazard catastrophic emergency.
- This work has identified many readiness gaps which exist both for catastrophic events, but also for lower impact events. To address some of these gaps we have prioritised four areas of work that will be addressed in 2024:
  - Rapid Relief – To develop a national rapid relief framework, population needs based assessment and options for mass shelter.
  - Logistics – To develop a national movement Concept of Operations, including movement prioritisation across government.
  - Intelligence – To develop a national information collection plan and improve reporting requirements in readiness and response.
  - International Capabilities – To improve our integration of international teams including our national reception and departure centre capability.
- In the new year, we will be engaging externally with the system and sector to gain multi-agency input to the prioritised work areas – which will result in a significantly more robust Handbook.

### Emergency Management Bill update

- Parliament has reinstated all Government bills that lapsed when the previous Parliament was dissolved before the election.



- The Bill now resumes at Select Committee stage. Information on the progress of the Bill is available on the Parliament website here.
- Further information and supporting resources about the Bill is available on the NEMA website.

## Exercise Rū Whenua 2024

- Planning for Exercise Rū Whenua 2024 is now well underway. External participants and agencies can get up to date with information about the exercise through NEMA's regular newsletters.
- Newsletters are available on the NEMA Exercise Rū Whenua webpage.

## Inquiry and Review updates

- The Government Inquiry into the Response to the North Island Severe Weather Events has provided its interim recommendations to the Minister this week. Their final report is due to the Minister by 26 March 2024.
- The NEMA After Action Review Steering Group has endorsed the draft NEMA After Action Review (AAR) report and next steps. The Continuous Improvement Team is now working with Dave Gawn to obtain his approval and comfort with the approach to finalise the report and share with relevant stakeholders.

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